

**CITY OF EL PASO, TEXAS**  
**AGENDA ITEM DEPARTMENT HEAD'S SUMMARY FORM**

**DEPARTMENT:** Community and Human Development  
**AGENDA DATE:** August 20, 2013  
**CONTACT PERSON/PHONE:** Bill Lilly/541-4643  
**DISTRICT(S) AFFECTED:** All

**SUBJECT:**

**APPROVE a resolution / ordinance / lease to do what? OR AUTHORIZE the City Manager to do what? Be descriptive of what we want Council to approve. Include \$ amount if applicable.**

City Council is asked to adopt policies and procedures applicable to the planning process for the 40th Year (2014-2015) Community Development Block Grant (CDBG) Program, the 2014-2015 Emergency Solutions Grant (ESG) Program and the 2014-2015 Housing Opportunities for Persons with AIDS (HOPWA) Program, and to establish different deadlines for the submission of all 2014-2015 letters of intent, application packets and funding request forms.

**BACKGROUND / DISCUSSION:**

**Discussion of the what, why, where, when, and how to enable Council to have reasonably complete description of the contemplated action. This should include attachment of bid tabulation, or ordinance or resolution if appropriate. What are the benefits to the City of this action? What are the citizen concerns?**

Approval of these policies and procedures will constitute the first step in a lengthy process that will culminate in June 2014, with City Council's adoption of the Annual Action Plan for 2014-2015. The planning process will begin on **September 3, 2013**, when the CDBG Public Service/ESG/HOPWA letters of intent, CDBG application packets and funding request forms will be made available.

City Council encouraged the City's Department of Community and Human Development to utilize a "targeting" process beginning in the 2013-2014 CDBG planning year, and on August 28, 2012, adopted a policy to target CDBG funds in the following manner:

- 39th Year (2013-2014) – Chamizal & Lower Dyer Neighborhood Revitalization Areas
- 40th Year (2014-2015) – Districts #2 & #4
- 41st Year (2015-2016) – Districts #3 & #5
- 42nd Year (2016-2017) – Districts #6 & #7
- 43rd Year (2017-2018) – Districts #1 & #8

Districts #2 and #4, the targeted areas for 2014-2015, will receive 90% of the remaining CDBG funds after amounts for Public Services, Administration & Planning, Fair Housing & Microenterprise Technical Assistance funding set-asides are taken. The remaining 10% will be used to fund eligible improvement projects in the Downtown area. This targeting strategy is incorporated into the policies and procedures contained in the application packets being presented to City Council today.

HUD has not yet notified the City of its CDBG, ESG and HOPWA entitlement grant amounts, so CD staff is projecting level funding amounts for the CDBG, ESG and HOPWA programs; and that approximately \$3.7 million will be available for new CDBG projects in the 40th Year for both Districts #2 and #4. It is essential that City Council continue to adopt policies that will provide for the most judicious use of these federal funds.

**COMMUNITY DEVELOPMENT BLOCK GRANT**

**CDBG Public Services (Attachments A and B)**

The 2014-2015 CDBG Public Services process remains unchanged from last year. A summary of the most recent changes (adopted last year) are detailed below:

- Applicants will be required to submit a letter from the City Development Department stating that the activities requested for funding are in compliance with the zoning regulations for that address.
- 2013-2014 began a two-year funding cycle for most Public Services projects. Projects funded under the Children and Youth Services Category and the Seniors and Persons with Disabilities Services Categories received a one-year contract. Projects funded under the Homeless, Emergency Shelter and Housing and the Medical and Mental Health Services Category received a one-year contract with semi-automatic renewal in 2014-2015. Additionally, projects funded under both the Job Training and Education and First Time Homebuyer Counseling set-asides also received a one-year contract with semi-automatic renewal in 2014-2015. Thereafter, all contracts will be one-year with semi-automatic renewal. Renewal will not be based on an amount of funding, but rather a percent of funding proportional to the first year of funding. For example, if an applicant is awarded an amount equal to 5% of their Service Category allocation in the first year, the renewal amount would be for 5% of the second year's allocation. This could result in an increase or a decrease. Contract goals will be adjusted proportionally. The conditions for grant renewal will be:
  1. All contract goals must be met and the grantee must be in good standing with the City.
  2. The minimum initial award will be \$30,000; the minimum renewal amount will be \$25,000. If CDBG Public Services is cut to the extent that any renewal agreement would be for an amount less than \$25,000, those agreements will not be renewed and the available dollars will be competed for that service category.
- In order to promote funding to new agencies, a \$60,000 Incubator Grant set-aside has been made to fund up to two new agencies each year. A "new" agency is defined as one that was not funded by CDBG in the previous year.
- A Proposal Review Committee will be established for each service category. Staff will make every effort to establish committees with the desired composition; however, necessary substitutions may be made. Desired composition is a CD staff person, a City staff person (Police, Health, Parks, etc), an applicant from a different service category, and a member of the public. By submitting an application, each applicant agrees to volunteer to be a member of the review team. The actual team members will be selected by CD staff, with a primary focus on selecting individuals with no relationship to any of the applicant agencies in the service category being reviewed. All review team members will be required to sign a Conflict of Interest Disclosure affidavit.
- CD Staff will determine the eligibility of each application. The Proposal Review Team will perform a detailed technical review of each eligible proposal. This review will include past agency performance, proper completion of the application, and errors and inconsistencies in the proposal. The Review Team will score each proposal using the CDBG Application Review Sheet included with the CDBG application. Applications with a final score of less than 70% will not be considered for funding. Technical review comments, in addition to the scoring tool comments, will be provided to the applicants and to the Steering Committee for their use in reviewing the proposals.
- Applicants whose proposals achieved a passing score will be invited to give a presentation to the Proposal Review Committee. Presentation meetings will be open to the public, including other applicants. Audio-visual aids may be used in the presentations, but no client testimonials. Applicant staff or board members who are former clients also may not make personal testimony on the benefits received as program clients.
- After the presentations, the Review Team will create individual draft budgets which will be compiled on a spreadsheet and averaged to provide a launch platform for the budget discussion. The Review Team will meet to discuss and develop a final budget recommendation. This meeting will be open to the public. The budget recommendation developed by the Proposal Review Team will be presented to the Steering Committee as staff's budget recommendation.
- This review method will be implemented for CDBG Public Services, Incubator Grant, Emergency Solutions Grant (ESG) and Housing Opportunities for Persons with AIDS (HOPWA) applications.
- The Appeals Process was revised to permit appeals only on issues having to do with the funding process and adherence to policies. Requests for reconsideration of funding recommendations are to be presented to the full Steering Committee at the regular Steering Committee budget hearing.
- The lobbying prohibition was changed to reflect the legal language used in Community Development Public Services contracts.

**Blocking of Funds:** CDBG regulations limit the amount of funds spent on public services to 15% of the annual grant plus 15% of the CDBG Revolving Loan Fund income from the preceding year. The funding percentages recommended

below determining the amount that each service category will receive is primarily based upon trends in public service funding. The recommended percentages are unchanged from last year:

	<b><u>40th Year</u></b>
Children and Youth Support and Development Services	<b>30%</b>
Medical and Mental Health Services	<b>25%</b>
Seniors and Persons with Disabilities Services	<b>24%</b>
Homeless, Emergency Shelter and Housing Services	<b>21%</b>

### **CDBG Public Service and Entitlement Grant Set-Asides (Attachments B and C)**

A **\$125,000 non-competitive** set-aside from CDBG Public Services funding is once again recommended for three City Parks and Recreation Department's programs: (1) Sun Country Recreation Program; (2) Neighborhood Youth Outreach After School Program; and (3) Disability Exercise Program. This set-aside will ensure the continuation of these vital City programs at level funding amounts. Beginning in 2014-2015, it's recommended that these three activities also receive one-year contracts with semi-automatic renewals in 2015-2016.

A **\$30,000 competitive** set-aside from CDBG Public Services funding is once again recommended to fund one First Time Homebuyer Counseling project. It's essential for any client desiring to participate in the City's First Time Homebuyers Program (funded by the HOME entitlement grant) to attend a homebuyer educational training program. This set-aside will ensure that the link to the City's program is maintained. The YWCA's First Time Homebuyer Counseling & Education Project was selected for funding in 2013-2014. They received a one-year contract with a semi-automatic renewal in 2014-2015.

A **\$30,000 competitive** set-aside from CDBG Public Services funding is once again recommended to fund one Job Training and Education project. This set-aside will ensure the continuation of at least one economic development-related public service activity. Project Arriba was selected for funding in 2013-2014. They received a one-year contract with a semi-automatic renewal in 2014-2015.

A **\$60,000 competitive** set-aside from CDBG Public Services funding is recommended to fund up to two Incubator Projects for new agencies. This set-aside will ensure access to funds for new applicants. Potential applicants will be required to complete a Letter of Intent (**Attachment A**) and the Public Services Application (**Attachment B**).

A **\$25,000 competitive** set-aside from the CDBG entitlement grant is once again recommended to fund one Fair Housing project in connection with the City of El Paso's Office of Fair Housing. The eligible applicant selected for funding will base their services on the results of the Analysis of Impediments to Fair Housing Choice Study developed by Southwest Fair Housing Council of Tucson, Arizona. Fair Housing funds are considered an administrative activity and count against the City's 20% CDBG administrative cap. (**Attachment C**).

It is recommended that agencies with non-competitive set-asides or those applying for the Incubator Grant not be allowed to apply for general CDBG Public Service, Emergency Solutions Grant or Housing for Persons with AIDS funding. Agencies receiving semi-automatic renewals aren't required to complete a full application packet, but instead are required to complete budget pages and provide any other information necessary to facilitate contract writing and to provide for a complete file. Also, agencies receiving set-asides for multiple programs must adhere to the \$30,000 grant minimum.

The deadline for submittal of the Letters of Intent will be **September 12, 2013** and the deadline for eligible public service proposals to be submitted will be **October 28, 2013**.

### **CDBG City Department, Microenterprise Technical Assistance, Volunteer Housing Rehabilitation, Non-Profit/Governmental Entity Public Facility and Citizen Request Form (Attachments D thru H)**

Although public services attract a great deal of attention, the greater part of the annual CDBG budget is utilized for non-public service projects. The Community Development Department publishes application packets for several distinct categories. Copies of the below application guidelines (with most recent changes) for each of these categories are provided for your information

**City Department (Attachment D)** – Reduced the maximum amount of projects requested per City Department from ten to six; and project must be located in either District #2 or District #4.

**Microenterprise Technical Assistance (Attachment E)** – This is a \$90,000 competitive set-aside that services the entire city.

**Volunteer Housing Rehabilitation (Attachment F)** – Homes rehabilitated must be located in either District #2 or District #4.

**Non-Profit/Governmental Entity Public Facility (Attachment G)** – Project must be located in either District #2 or District #4.

**Citizen Request Form (Attachment H)** – Request must be located in either District #2 or District #4.

*For the past several years, the City has been strengthening CDBG policies and priorities to assure that CDBG funds are expended in a timely manner. The City has taken these measures in response to HUD's strict enforcement of expenditure requirements for the CDBG Program. Three times in the past, the City has failed to meet the required CDBG expenditure levels and has been put on workout plans. The City could face more severe penalties if this occurs again. Currently, the City complies with the CDBG expenditure rate, but the expenditure requirement continues to loom over CDBG grantees nationwide. HUD has urged all entitlement cities to emphasize the importance of timely expenditures and pick CDBG activities that are "ready to go". Although this year's packets do not contain any new policies regarding the timely expenditure of funds, it is important to note that the funding packets contain provisions that assure that projects, if approved, are ready for immediate implementation.*

*Also, for many years, it has been recommended that City Council not consider any projects involving the use of CDBG funds for land acquisition, with no exceptions to this policy. Due to timeliness requirements mentioned previously and because of the scarcity of the CDBG funds, it was considered reasonable to require that CDBG applicants demonstrate capacity, experience and an investment in their program by owning their facility when they seek CDBG funds. This policy is again recommended for City Council approval in the 40th Year.*

**Besides the noted changes mentioned above, there are no other major changes to the application packets. All policies and procedures remain intact from previous years' programs:**

#### **EMERGENCY SOLUTIONS GRANT PROGRAM (ESG)**

The City's ESG Program virtually mirrors the planning, review and scoring process utilized for CDBG public services. ESG applicants utilize the same Letter of Intent (**Attachment A**). The ESG application (**Attachment I**) requirements differ from the CDBG Public Service requirements in the following ways:

- Applicants are required by federal regulations to provide a 100% match from a non-CD funding source.
- The two-year funding cycle is not recommended for this entitlement grant.
- Participation in the El Paso Homeless Management Information System (HMIS) is required.

#### **HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS (HOPWA)**

With its HOPWA grant, the City of El Paso is responsible for serving the entire El Paso Metropolitan Statistical Area (El Paso County). Eligible activities under the HOPWA Program include: (1) housing information services; (2) resource identification to establish, coordinate and develop housing assistance resources for eligible persons; (3) project- or tenant-based rental assistance including assistance for shared housing arrangements; (4) short-term rent, mortgage, and utility payments to prevent the homelessness of the tenant or mortgagor of a dwelling; (5) supportive services, including, but not limited to, health mental health assessment, permanent housing placement, drug and alcohol abuse treatment and counseling; and (6) administrative expenses – the Project Sponsor may use up to 7 percent of the HOPWA grant award for administrative costs. HOPWA applicants are required to utilize a Letter of Intent (**Attachment A**) and to fill out an application (**Attachment J**). The HOPWA Program also virtually mirrors the planning, review and scoring process utilized for CDBG public services, however, the two-year funding cycle is not recommended for this entitlement grant.

**PLANNING SCHEDULE**

As mentioned previously, the solicitation of proposals for the 40th Year CDBG Program Year and the 2014-2015 ESG and HOPWA Programs will begin on **September 3, 2013**. A preliminary Planning Schedule is attached for your information (**Attachment K**). Your attention is called to the following four deadlines:

**September 12, 2013 (at 6:00 p.m.)** – Final date that CDBG Public Service, Emergency Solutions Grant (ESG) and Housing Opportunities for Persons with AIDS (HOPWA) Letters of Intent may be submitted to the Department of Community and Human Development.

**October 24, 2013 (at 6:00 p.m.)** – Final date that citizen, City Representative and Neighborhood Services requests may be submitted to the Department of Community and Human Development.

**October 28, 2013 (at 6:00 p.m.)** – Final date that CDBG Public Service, ESG and HOPWA applications may be submitted to the Department of Community and Human Development.

**December 12, 2013 (at 6:00 p.m.)** – Final date that 40th Year (2014-2015) City Department, Fair Housing, Volunteer Housing Rehabilitation, Microenterprise Technical Assistance and Non-Profit/Governmental Entity Public Facility application packets may be submitted to the Department of Community and Human Development.

It is recommended that no extensions be granted to these deadlines. Maintaining the deadlines are important because the City is required to submit its 2014-2015 Annual Action Plan to HUD in early July 2014.

**PRIOR COUNCIL ACTION:**

**Has the Council previously considered this item or a closely related one?**

City Council annually approves the policies and procedures for the CDBG, ESG and HOPWA programs.

**AMOUNT AND SOURCE OF FUNDING:**

**How will this item be funded? Has the item been budgeted? If so, identify funding source by account numbers and description of account. Does it require a budget transfer?**

Not applicable.

**BOARD / COMMISSION ACTION:**

**Enter appropriate comments or N/A**

The proposed 2014-2015 CDBG/ESG/HOWPA policies and procedures were presented to the Community Development Steering Committee on August 15, 2013. City Council will be informed during the August 20, 2013 meeting of the Steering Committee’s recommendation(s).

**\*\*\*\*\*REQUIRED AUTHORIZATION\*\*\*\*\***

**LEGAL:** (if required) \_\_\_\_\_ **FINANCE:** (if required) \_\_\_\_\_

**DEPARTMENT HEAD:** \_\_\_\_\_

(Example: **if RCA is initiated by Purchasing, client department should sign also**  
***Information copy to appropriate Deputy City Manager***)

**APPROVED FOR AGENDA:**

**CITY MANAGER:** \_\_\_\_\_

**DATE:** \_\_\_\_\_

# RESOLUTION

## BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF EL PASO:

That City Council adopt policies and procedures for the 40th Year (2014-2015) Community Development Block Grant (CDBG) Program, the 2014-2015 Emergency Solutions Grant (ESG) Program and the 2014-2015 Housing Opportunities for Person with AIDS (HOPWA) Program, all such policies and procedures attached hereto as A through K; that City Council establish September 12, 2013 as the deadline for the submission of Letters of Intent from CDBG Public Service, ESG and HOPWA agencies; that City Council establish October 24, 2013 as the deadline for submission of all citizen, City Representative and Neighborhood Services requests; that City Council establish October 28, 2013 as the deadline for submission of all CDBG Public Service, ESG and HOPWA application packets; and that City Council establish December 12, 2013 as the deadline for the submission of all 2014-2015 City Department, Fair Housing, Microenterprise Technical Assistance, Non-Profit/Governmental Entity Public Facility and Volunteer Housing Rehabilitation application packets.

ADOPTED this 20th day of August, 2013.

## CITY OF EL PASO

\_\_\_\_\_  
Oscar Leaser,  
Mayor

### ATTEST:

\_\_\_\_\_  
Richarda Duffy-Momsen,  
City Clerk

### APPROVED AS TO FORM:

  
\_\_\_\_\_  
Kristen L. Hamilton  
Assistant City Attorney

### APPROVED AS TO CONTENT:

  
\_\_\_\_\_  
William L. Lilly, Director  
Community and Human Development



# CDBG PUBLIC SERVICES



## **40TH YEAR (2014-2015) COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM**

**Department of Community and Human Development  
Pat O'Rourke Recreation Center, 701 Montana  
P.O. Box 1890  
El Paso, Texas 79950-1890**

**Closing Date: October 28, 2013 at 6:00 p.m.**



# FORTIETH YEAR (2014-2015)

## CDBG PUBLIC SERVICES

### FUNDING REQUEST

The primary objective of the Community Development Block Grant (CDBG) Program is the development of viable urban communities, including decent housing and suitable living environments, and the expansion of economic opportunities, principally for persons of low and moderate income. The City of Paso expects to receive approximately \$6.9 million in Community Development Block Grant (CDBG) funds from the U.S. Department of Housing and Urban Development (HUD) for the 40th Program Year of the Community Development Block Grant (CDBG) Program, which will begin on September 1, 2014. Federal regulations stipulate that a maximum of 15% of the annual CDBG funding may be allocated to public services. An additional 15% of Program Income may also be allocated to Public Service programs, thus, making an estimated cumulative total of \$1.1 million available for Public Service programs. The City's Department of Community and Human Development is soliciting funding proposals from interested public and non-profit entities for the use of these funds.

This package has been designed to obtain all the information necessary for a complete, fair analysis of each Public Service project proposed for Community Development (CD) funding. CD Public Service funds will be allocated to agencies using this application process. Letter of Intent format sheets were available in the Community and Human Development office from 8 a.m. September 3, 2013 through 6 p.m. September 12, 2013. Letter of Intent packets were due in the Community and Human Development Office by 6:00 p.m. September 12, 2013. Eligible applicants were then invited to the RFP training on September 30, 2013 where complete application packets were provided. Applications are due October 28, 2013. **Late or incomplete submissions of the Application will not be considered for funding.**

## PROJECT ELIGIBILITY

Federal eligibility requirements:

- Applicant's project must provide direct services to clients who qualify under HUD Section 8 income guidelines and who reside within the limits of the City of El Paso. Funded agencies will be required to verify each client's residence and eligibility. HUD has determined that the following populations meet income guidelines and are presumed eligible: elderly persons (aged 62 and older), severely disabled adults, homeless persons, abused children, battered spouses, persons living with AIDS, migrant farm workers, and illiterate adults.
- Applicant must be a governmental agency or have non-profit tax-exempt status under Section 501(c) (3) of the Internal Revenue Service Code at the time of application.
- Applicant must provide services that are non-religious in nature and scope.

Local eligibility requirements:

- **The minimum funding for a project will be \$30,000.**
- Applicant must comply with City of El Paso Ordinance 9779 (Non-Discrimination Against Persons with Disabilities). In accordance with Ordinance No. 9779, all facilities and programs receiving funding from the City must be accessible for use by persons with disabilities in terms of employment and service. This means that buildings where the CD funded services or projects are located must be accessible to the persons with disabilities, or have an approved transition plan, before the funding can be approved. Please be advised that every application, in order to be accepted for consideration, must contain the signed Accessibility/Letter of Assurance and the fully completed form entitled "Guidelines/Self Evaluation for Community Development and City of El Paso Sub-recipients" for all sites planned for CD funded programming.
- Applicant must demonstrate compliance with City zoning requirements. Applicant must submit a letter from the City Development Department stating that the activities requested for funding are in compliance with the zoning regulations for that address. For projects with multiple service locations, a single letter reflecting all addresses or a letter for each location will be accepted. If the activities are not currently in compliance, the applicant may submit a written workout plan in lieu of the letter. If the applicant is in the process of working out zoning compliance issues, the application will be allowed to advance. However, full compliance must be achieved and a letter of compliance from City Development must be submitted prior to the first City Council Public Hearing,

scheduled for May 6, 2014. Projects located in Public Schools or City Parks Department facilities are not required to submit zoning letters.

- Applicant must not have an employee, officer, agent, or anyone who represents the agency in any capacity sitting as a member of the Community Development Steering Committee. Conflict of Interest and all other provisions extend to partners and subcontractors as well.
- Applicant must demonstrate adequate management capacity. All applicants must submit with the CDBG funding request a certified audit covering a period ending on a date after January 31, 2012.
- No more than 90% of the overall program cash cost may be requested from the Department of Community and Human Development. The combined total of all CDBG and City-administered ESG funds may not exceed 90% of the project cost—at least 10% of the project cost must be secured from a source other than the Department of Community and Human Development. Funded applicants will be required to annually report sources and amounts of all funds expended on the program, and to demonstrate compliance with the 90% cap.
- CDBG allocations are distributed on a reimbursement basis. Therefore, all agencies receiving funds must demonstrate the financial capacity to fully operate the proposed project for a period of at least three months prior to reimbursement. No services will be considered for unit-based billing, all funded projects will be based on reimbursement of actual expenses.
- Budget line item amounts must be reasonably proportional to the City's programmatic share of the project. At least 50% of staff hours funded by the City must be spent in the provision of direct services to eligible clients.
- Applicants in the Homeless Service Category must be participants in the Homeless Management Information System (HMIS). The Grantee must comply with the Standards for Participation of the El Paso Coalition for the Homeless. The City will rely upon the El Paso Coalition for the Homeless to determine compliance with this requirement.

The City will also require that all applicants meet the following process standards:

- Applicants must demonstrate compliance with City Council's Priorities for CDBG Public Service Allocations.
- Applicants are encouraged to collaborate in order to maximize the use of funding and streamline services. Applicants must state their intent to partner with another agency in the Letter of Intent. However, the identification of the partnership and plan of action for the partnership must be outlined in the full CDBG application when it is submitted to the Community and Human Development office. If any portion of the project will be carried out by a partner, contractor, consultant or other third party, the supplementary pages of the application must be completed reflecting the role of the partner. If an award is granted, the City's prior written approval will be required for any changes exceeding 10% within the consultants' line item.
- Each physical location where funded services are provided is considered to be a separate activity. Therefore any project which will provide services in more than one location must complete an Activity/Partner Supplement for each site. The budgets listed for the combined sites must match the budget for the project.
- Applicants currently receiving Community Development funds must be in compliance with all terms of any contract through the Department of Community and Human Development and have been in good standing during the program year.
- **Applicants may submit more the one proposal within a single service category or in more than one service category.** Each proposed project must be clearly defined and easily differentiated from the others. Proposals cannot be dependent or subsidiary to another proposal, provide essentially the same services as another proposal, or provide services to clients during the same time period that they are being served by another City funded project. Projects that are dependent or subsidiary to one another should be submitted as a single project. No project can be submitted under more than one category.
- Applicants must submit a complete letter of intent and application packet by the deadlines or the project will not be considered for funding. Applicants must attend all required training (see training, below) in order to be considered eligible to apply.
- **Proposal must receive a passing score of 70 or higher on the Application Review or the application will be disqualified from consideration. This score assigned by the Proposal Review Team represents the minimum baseline for consideration.**

## FUNDING CYCLE

This year will continue a two-year funding cycle for many Public Services projects. Projects funded under the Children and Youth Services Category and the Seniors and Persons with Disabilities Services Categories will receive a one-year contract with semi-automatic renewal this year.

The Homeless, Emergency Shelter and Housing and the Medical and Mental Health Services Category Projects will not be competing this year. Projects currently funded under these service categories will receive semi-automatic renewal.

	Applications Required	Semi-Automatic Renewal (Incubator Grant available for New Agencies)
40 <sup>th</sup> Year 2014-2015	Children and Youth Services Seniors and Persons with Disabilities Services	Homeless, Emergency Shelter and Housing Medical and Mental Health Services
41 <sup>st</sup> Year 2015-2016	Homeless, Emergency Shelter and Housing Medical and Mental Health Services	Children and Youth Services Seniors and Persons with Disabilities Services
42 <sup>nd</sup> Year 2016-2017	Children and Youth Services Seniors and Persons with Disabilities Services	Homeless, Emergency Shelter and Housing Medical and Mental Health Services

Renewal will not be based on an amount of funding, but rather a percent of funding proportional to the current (2013-2014) year of funding. For example, if an applicant is awarded an amount equal to 5% of their service category's allocation in the first year, the renewal amount would be for 5% of the second year's category award. This could result in an increase or a decrease. Contract goals will be adjusted proportionally. The conditions for grant renewal will be:

1. All contract goals must be met and the grantee must be in good standing with the City.
2. The minimum initial award will be \$30,000; the minimum renewal amount will be \$25,000. If CDBG Public Services is cut to the extent that any renewal agreement would be for an amount less than \$25,000, those agreements will not be renewed and the available dollars will be competed for that service category.

In order to promote funding to new agencies, a \$60,000 Incubator Grant set-aside has been made to fund up to two new agencies each year. A "new" agency is defined as one that was not funded by CDBG in the previous year. Incubator Grant projects do not have to fall within the designated Service Categories, but they must meet CD Public Services guidelines.

**SERVICE CATEGORIES AND DISTRIBUTION OF FUNDS**

Applicants must select the category of service under which the application will be submitted and participate in the applicable service category. A change in category will not be accepted after the proposal deadline. The percentage amounts shown for the service categories below will be utilized after the **noted** set-asides are taken. Technical assistance is available upon request from CD staff.

CATEGORIES OF PUBLIC SERVICE	DISTRIBUTION OF FUNDS
Children and Youth Services Service Category less the following non-competitive set-asides -Parks Sun Country \$65,000 -Parks Neighborhood Youth Outreach \$30,000	30%
Services to Seniors and Persons with Disabilities Service Category less the following set-asides -Parks Disability Exercise Program \$30,000 (non-competitive) -Accessible Rental Units Database \$50,000 (competitive)	24%
Medical and Mental Health Service Category*	25%
Homeless, Emergency Shelter and Housing Services Service Category* less the following competitive set-aside -First Time Homebuyer Program \$30,000*	21%
Less the following competitive set-asides -Job Training and Education \$30,000* -Incubator Grant \$60,000	100%

\* These Services Category Projects will not be competing this year. Projects currently funded under these service categories will receive semi-automatic renewal.

Rules for agencies receiving set-asides:

1. Agencies and City Departments with non-competitive set-asides may not apply in the general Public Services, Emergency Solutions Grant or Housing for Persons with AIDS Request for Proposals. Agencies and City Departments applying for an Incubator Grant may not apply in any of the other service categories.
2. Agencies with non-competitive set-asides are required to complete an application and make any needed corrections to facilitate contract writing and to provide for a complete file. Agencies applying for competitive set-asides will complete the appropriate proposal format and make any needed corrections.
3. Agencies receiving set-asides for multiple programs must adhere to the **\$30,000 grant minimum**.

## **CITY COUNCIL'S PRIORITIES FOR CDBG PUBLIC SERVICE ALLOCATIONS**

**City Council has based the priorities below on the premise that**

- a healthy local economy can promote the quality of life for all El Pasoans, and
- strong neighborhoods and strong families promote a healthy economy, safe communities, and productive citizens, and
- attractive parks and community centers promote strong families and neighborhoods, and
- educated young persons with strong characters promote strong families and neighborhoods as well as a healthy economy, and
- families and persons free of the effects of physical and mental illness and disabilities promote strong families and neighborhoods, and
- a community friendly to older populations is attractive to persons seeking a community in which to retire and is attractive to corporations and businesses interested in marketing to aging baby boomers, and
- reducing the number of homeless persons will increase the community's attractiveness to persons and corporations wishing to relocate to El Paso

**Therefore**, the Mayor and City Council established the following priorities for consideration of funding for public service projects. Economic development and self-sustainability is a goal held prominently by the City of El Paso and its public, private, and non-profit partners. As such, CDBG Public Service funding priorities will recognize a holistic and results-oriented approach to attaining that goal.

### **Health Priorities:**

Priority services are mental and medical health treatment services including primary, preventive, acute, restorative, chronic and end of life services which are provided in accordance with professionally accepted standards of practice provided in the least restrictive environment.

- Provide individuals with medical and mental health care and promote health and long-term self-sustainability.

### **Seniors and Disabled Priorities:**

Priority will be given to making El Paso a great place for seniors and persons with disabilities to choose to live here through the provision of services that:

- Provide safety net services such as meals programs, adult day care, adequate shelter and other services that promote independence and accessibility.
- Promote healthy lifestyles that include cultural and social activities and provide access to health care and end of life services.
- Offer opportunities that re-invest seniors' experience and wisdom in post-retirement employment, volunteerism, mentoring, participation in apprenticeship programs, and other community-enhancing activities.
- Offer specialized education and awareness, which promote health and welfare issues for seniors and persons with disabilities.

### **Children and Youth Priorities:**

Priority will be placed on education and personal development for children and young people, including those with special needs, through projects that:

- Provide safety net services and offer family security such as after-school programs, gang prevention activities, drug awareness and treatment projects, specialized services for foster children, court advocacy, and supportive services for basic needs such as clothing in the least restrictive, most inclusive environment.
- Enhance education through career awareness programs, tutoring, apprenticeship, job training and preparation, and intergenerational mentoring.
- Offer supervised and structured personal development through **licensed childcare**, diverse education, recreation, community improvement and physical and mental health programs.

### **Homeless, Emergency Shelter and Housing Priorities:**

Support the work of the Homeless Coalition in their mission to provide a seamless continuum of care with a strong focus on safety net services and eventual independence through projects that:

- Provide safety net services including emergency shelter, transitional housing, special needs housing, and supportive services for basic needs such as food, transportation, health care, and other needs that lead to self-sustainability.

- Offer job training, preparation, education, and support services to obtain and sustain employment for economic security.
- Promote advocacy, public policy, financial leveraging, and community collaboration which advance the City of El Paso's strategic 10-year plan, Border Solutions: Ending Chronic Homelessness in El Paso, Texas.
- Provide comprehensive housing counseling and education services to first-time homebuyers or at-risk homeowners facing homelessness due to mortgage default and possible foreclosure.

## VALUES FOR PROPOSAL CONSIDERATION

The following values will be used when considering projects for CDBG Public Service funding:

### CONTINUUM VALUES

Continuum values reflect elements that contribute to the integration of diverse projects in providing continuums of care and comprehensive community services. Projects should:

1. Stimulate and enhance the lives of a diverse population of clients.
2. Create partnerships that maximize resources and enhance services.
3. Promote maximum independence for clients.
4. Enhance quality of life for clients and produce beneficial outcomes for clients.
5. Achieve cost-effective use of resources.
6. Fulfill community needs.
7. Complement or expand the existing continuum of care.
8. Encompass adequate geographic coverage.
9. Ensure services to clients who would otherwise be unserved or underserved.
10. Show that withdrawing the project would have a significant impact on the target population/clients.
11. Demonstrate the relationship between the project proposal and City Council's priorities.

### PROJECT VALUES

Project values reflect traits deemed valuable in terms of individual projects. Projects should:

1. Demonstrate a project history of successful implementation and budget management. In the case of new projects, demonstrate a sound plan for implementation, management controls and an adequate budget.
2. Present a budget appropriate to the proposed program.
3. Serve a significant number of clients and/or have a significant impact.
4. Focus on care in the least restrictive, most inclusive environment.
5. Demonstrate a cost effective service.
6. Demonstrate feasibility and can demonstrate result-oriented outcomes.
7. Demonstrate a close relationship of direct services funding to the total request.
8. Clearly define population to be served and geographic area of coverage.
9. Incorporate the service as part of an integrated continuum of care.

### AGENCY VALUES

Agency values reflect components of management capacity and fiscal responsibility. Projects should:

1. Commit adequate resources, infrastructure and capacity to support the project (past and present).
2. Demonstrate responsible fiscal and project management.
3. Show capacity, ability and/or history to meet contract obligations.
4. Demonstrate economic viability and efficiency.
5. Have planned and/or implemented a system to document client eligibility.
6. Document client satisfaction.
7. Participate in applicable community coalitions and efforts.
8. Demonstrate sound fiscal history and annual audited financial statements
9. Demonstrate feasibility and impact of proposed outcomes and cost effectiveness of the program including leveraging of funds with CDBG dollars

## TRAINING

Workshops will be held to provide training for completion of the application and understanding of CDBG requirements. Workshops will provide an opportunity for agencies with mutual goals to meet as a group, discuss needs, gaps and opportunities and to develop a continuum of care within their service category. Attendance by the Executive Director,

the Program Director, and/or the Grant Writer at the training workshop is required to be considered for funding. Applicants may attend as many workshops as desired. Workshops will be held at the Center Against Family Violence, 580 Giles, 79915. **If you require any special accommodation during the training, please contact us as soon as possible so we can make any necessary arrangements.**

- ◆ RFP Training (new grantees and those needing detailed instruction) September 30, 2013 9am-Noon
- ◆ RFP Training (experienced grantees, primarily question & answer) September 30, 2013 2pm-5pm

A supplementary training for completion of the application will be held on October 15, 2013 by RSVP only, and will be canceled if no reservations are made.

## REVIEW AND SCORING PROCESS

A Proposal Review Committee will be established for each service category. Staff will make every effort to establish committees with the composition described below; however necessary substitutions may be made.

1. CD staff person
2. City staff person (Police, Health, Parks, etc)
3. Applicant from a different service category
4. Member of the public

By submitting an application or accepting grant renewal, each agency agrees to volunteer to be a member of the review team. The actual team members will be selected by CD staff, with a primary focus on selecting individuals with no relationship to any of the applicant agencies in the service category being reviewed. All review team members will be required to sign a Conflict of Interest Disclosure affidavit.

CD Staff will determine the eligibility of each application. The Proposal Review Team will perform a detailed technical review of each eligible proposal. This review will include past agency performance, proper completion of the application, and errors and inconsistencies in the proposal. **The Review Team will score each proposal using the CDBG Application Review Sheet included with the CDBG application. Applications with a final score of less than 70% will not be considered for funding.** Technical review comments, in addition to the scoring tool comments, will be provided to the applicants and to the Steering Committee for their use in reviewing the proposals.

Applicants whose proposals achieved a passing score will be invited to give a presentation to the Proposal Review Committee. Presentation meetings will be open to the public, including other applicants. Audio-visual aids may be used in the presentations, but no client testimonials. Applicant staff or board members who are former clients also may not make personal testimony on the benefits received as program clients.

After the presentations, the Review Team will create individual draft budgets which will be compiled on a spreadsheet and averaged to provide a launch platform for the budget discussion. The Review Team will meet to discuss and develop a final budget recommendation. This meeting will be open to the public. The budget recommendation developed by the Proposal Review Team will be presented to the Steering Committee as staff's budget recommendation.

## STEERING COMMITTEE REVIEW PROCESS

The Steering Committee will follow the Proposal Review Process in the Community Development Citizen Participation Plan. Accordingly, the Steering Committee will hold open meetings to review the public service proposals. A single Steering Committee meeting will be held in which CD Staff will present the budget recommendations developed by the Proposal Review Team. A member of each Review Team will be present in the event the Steering Committee has any questions regarding the process used to develop the budget recommendation. Steering Committee will review each budget and determine whether to support the budget recommendation as submitted or to deliberate further. If the committee elects to support the budget as submitted, no further discussion is necessary and it becomes the Steering Committee's recommendation for that service category. If the committee feels that further deliberation is warranted, a meeting is scheduled for affected applicants to attend and respond to questions from the Steering Committee. The Steering Committee will receive oral and written comments from the public regarding the applications.

At the conclusion of the comments, the Steering Committee will then critically review the staff recommendations, evaluate the proposals, deliberate and adopt a recommendation for the distribution of the funds under the service category that is being reviewed. Proposals will be evaluated using the following criteria:

- Thoroughness and clarity of the application
- Demonstration of need for the project
- Demonstration of applicant's capacity to perform project
- Cost effectiveness of the project
- Reasonableness of the project budget

In those instances where the Steering Committee and the Proposal Review team recommendations are different, the Proposal Review Team may request and be afforded an opportunity to meet with the Steering Committee to discuss the differences for a possible compromise.

**PROJECT OUTCOME(S)**

The City of El Paso has implemented a performance measurement system to gauge the success of projects awarded funding in its jurisdiction. Therefore, applicants for CDBG funding are now required to address in the application packet the outcome(s) for the proposed project/activity, that is, the benefit(s) that will result from the project/activity after completion. Outcomes describe the impact that will result from the project/activity, and are the benefits to individuals, families, organizations and communities derived from construction of the project or participation in a program or service. All CDBG applicants are expected to state the expected outcome(s) of their project/activity in the application packet, and further, should have the capability to track the outcome(s) over time to report on results if the project/activity is eventually funded. Projects funded will have a contractual obligation to meet projected outcomes. Further technical assistance on this subject will be provided to funded agencies.

**APPEALS PROCESS**

Determination of project ineligibility under the Federal or local eligibility requirements and the Application Review score are not subject to appeal. However, if an applicant feels that the determination of ineligibility or elements of the score were based on a misunderstanding, they may contact CD staff and request a meeting to further discuss the matter. Such a request must be delivered to CD in writing within seven (7) days of receiving the disqualification notice, in order to allow the project to be re-integrated into the application process if appropriate.

An Appeals/Grievance Sub-committee of the Steering Committee will be formed for the purpose of hearing agency appeals. Agencies may submit a written appeal REGARDING PROCESS ISSUES ONLY within two (2) working days after the Proposal Team recommended budget is released. Before the recommendations are submitted to the entire Steering Committee as a whole, the Appeals/Grievance Subcommittee will hear petitions from agencies that have submitted an appeal. The Appeals/Grievance Subcommittee has the authority to review complaints about the funding process. The Appeals/Grievance Subcommittee's recommendations will be forwarded to and acted upon by the Steering Committee as a whole at the time that the staff recommendation is considered by the Steering Committee.

**LOBBYING**

Under section 1352, title 31, U.S. Code, no Federal appropriated funds may be paid or have been paid, by or on behalf of the applicant, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with Federal contract, grant, loan, or cooperative agreement, the applicant must complete and submit Standard Form-ILL, "Disclosure Form to Report Lobbying".

**EXIT CONFERENCE**

An exit conference will be provided upon request to those agencies whose projects are not funded following the final City Council Budget Hearing. The purpose of this conference will be capacity building and a discussion of alternative resources and approaches.

## CONTACT INFORMATION

Please provide all information requested in this package. Follow the application format and restrict your responses to the space provided. Failure to meet all the rules and requirements of this application packet and process may result in your application not being accepted for consideration. If you have any questions, or you require assistance in completing this package, please contact:

Michele Ellington, Grant Planner  
call (915) 541-4371/4059 V/TDD, Fax 541-4370  
or e-mail [EllingtonME@elpasotexas.gov](mailto:EllingtonME@elpasotexas.gov)

OR

Connie Jimenez, Grant Planner  
Call (915) 541-4246, Fax 541-4370  
or e-mail [jimenezcp@elpasotexas.gov](mailto:jimenezcp@elpasotexas.gov)

For additional information regarding Ordinance No. 9779, you may contact the acting ADA Accessibility Coordinator, Rick Talamo, Engineering Department, Tillman Health Center, 222 S. Campbell, El Paso, TX, telephone number (915) 541-4883.

Applicants should submit an original and one copy of materials requested on pages one through seventeen of the application section and one copy of required attachments, along with a completed checklist.

DEADLINE FOR SUBMISSION OF CDBG PUBLIC SERVICE FUNDING APPLICATIONS IS **6:00 P.M. ON MONDAY, October 28, 2013**. APPLICATIONS AND ALL REQUIRED ATTACHMENTS MUST BE RECEIVED BY THE DEADLINE DATE AND TIME IN ORDER TO BE CONSIDERED FOR FUNDING. APPLICATIONS MUST BE DELIVERED TO THE FOLLOWING ADDRESS:

**Department of Community and Human Development  
Pat O'Rourke Recreation Center  
701 Montana, El Paso, Texas**

**City of El Paso, Texas**

**FAIR HOUSING ACTIVITIES  
PROPOSAL PACKET**

**40th Year (2014-2013)**



**EQUAL HOUSING  
OPPORTUNITY**

**Department of Community & Human Development  
701 Montana, El Paso, Texas 79902**

**CLOSING DATE: Thursday, December 12, 2013, at 6:00 p.m.**

# COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM FORTIETH YEAR (2014-2015) FUNDING APPLICATION

## Fair Housing Activities Proposal Application Instructions

The City of Paso expects to receive approximately \$6.9 million in Community Development Block Grant (CDBG) funds from the U.S. Department of Housing and Urban Development (HUD) for the 40<sup>th</sup> Program Year of the Community Development Block Grant (CDBG) Program, which will begin on September 1, 2014. Approximately \$3.7 million will be available for new projects. The City's Department of Community and Human Development has set aside \$25,000 for a competitive Fair Housing Activities Program and is soliciting funding proposals from interested public and private entities for the use of these funds.

All 40<sup>th</sup> Year proposals must be received by the Department of Community and Human Development, 701 Montana, El Paso, Texas 79902, no later than 6:00 p.m. on Thursday, December 12, 2013, in order to be considered for funding. There will be **no extensions** of this deadline. Applications lacking the required information as of Thursday, December 12, 2013, will not be considered for 40<sup>th</sup> Year funding.

The Department of Community and Human Development (DCHD) will conduct a mandatory training workshop for Fair Housing Activities applicants on:

TUESDAY, SEPTEMBER 24, 2013, at 3:00 P.M.  
in the Community Development Conference Room,  
701 Montana, El Paso, TX 79902

**Attendance of the workshop by the applicant agency's executive director, program director or grant writer- with this application packet- is mandatory in order to be considered for funding.**

### ELIGIBLE APPLICANTS AND ACTIVITIES

Eligible applicants are public agencies and private non-profit organizations with non-profit tax-exempt status under Section 501(c) (3) of the Internal Revenue Service Code at the time of application.

The City's 40th Year Community Development funds may be used for Fair Housing Activities in connection with the City of El Paso's Office of Fair Housing. The Fair Housing Office is located within the Housing Programs Division of the City's Department of Community and Human Development. The CDBG Contracts Administrator currently assumes the duties of the Fair Housing Officer. The amount of \$25,000 has been set aside for Fair Housing Activities.

The applicant would expand the activities of the City's Fair Housing Officer. The City's Fair Housing Officer disseminates information to the general public through as many avenues as possible, i.e., non-profit housing agencies, apartment and real estate associations, seminars, media and others, utilizing HUD posters, flyers and pamphlets that explain the Fair Housing Act.

Upon receipt of fair housing inquiries, complaints or requests for information, the Fair Housing Officer will (1) assist with the preparation and submission of complaints to the HUD Regional office; or (2) refer the client to the appropriate agency for disposition of inquiries that may not be related to Fair Housing.

The City would maintain the existing Fair Housing Task Force. The applicant would be required to participate with the Fair Housing Task Force in their duties of reviewing, revising and recommending actions to alleviate the Impediments to Fair Housing Choice. Overall, the applicant will be required to take actions that will affirmatively further Fair Housing in the El Paso Community.

The objectives of the Education Component include:

- a. Access to public informational material on fair housing rights and responsibilities in English and Spanish. This could include materials that are available or the development of additional education materials. Materials developed with use of CDBG funding must so acknowledge and become the property of the City at the end of the project.
- b. Access to educational material and information for persons in need of specific or additional information on fair housing rights. (This could include speaking engagements, workshops, media and information campaigns, conferences and training.)

The objectives of the Outreach Component include:

- a. Create awareness among the housing industry and among civic or fair housing groups about illegal fair housing practices occurring in the City and determine ways to correct them; and,
- b. Design specialized outreach projects to inform persons concerning fair housing.

The ultimate goals of the project are:

- a. To establish a comprehensive information data bank on Fair Housing rights and responsibilities; and,
- b. To establish an outreach cooperative network for promoting Fair Housing in the Community utilizing:
  - The Analysis of Impediments to Fair Housing Choice – El Paso
  - City of El Paso Fair Housing Task Force
  - Neighborhood Associations
  - Housing Agencies
  - Financial Institutions
  - El Paso Realtors Association
  - El Paso Apartment Association
  - Civic Organizations
  - Other officials, community, citizens and citizens groups, as applicable

## APPLICANT REQUIREMENTS

The City will require that all applicants meet the following requirements or standards:

- **Verification of non-profit status** - Must submit the Internal Revenue Service (IRS) letter certifying the 501(c) (3) status and the completed and signed Assurance of Applicant Eligibility for Non-Profit Organizations on page 16.
- **Compliance with Ordinance 9779, Non-Discrimination Against Persons with Disabilities** - All facilities receiving funding from the City must be accessible for use by persons with disabilities in terms of employment and service or have an approved transition plan, before the funding can be approved; must submit the completed and signed Assurance of Compliance with Ordinance No. 9779, page 17, and Accessibility/Letter of Assurance, page 18; and submit the completed Guidelines/Self-Evaluation for Community Development and City of El Paso Sub recipients, page 19, Attachment A.
- **Applicant must not have an employee, officer, agent, or anyone who represents the agency in any capacity** who is also currently a member of the Community Development Steering Committee.
- **Applicant must have demonstrated administrative capacity** to carry out the project in conjunction with a consultant. **A certified audit, covering a period ending on a date after January 31, 2012,** must be submitted. Because CDBG allocations are distributed on a reimbursement basis, all agencies receiving funds must demonstrate the financial capacity to pay any project-related costs for a period of at least three months prior to reimbursement.
- **Applicants who are currently receiving CDBG funds and applying for additional funds** must be in compliance with all terms of their contract and must not have any outstanding audit findings or monitoring findings as determined by the City or HUD.

#### PERFORMANCE OUTCOME MEASUREMENT SYSTEM

HUD requires reporting of outcomes using its Performance Outcome Measurement System for projects that are funded in order to report accomplishments on a national level. Outcomes are the resulting benefit(s) of the project and should be measurable. Therefore, applicants are required to submit a statement explaining the expected outcome(s) of their projects. (See Attachment C, page 26.)

#### COMPLIANCE WITH GOVERNMENTAL REGULATIONS

The applicant must comply with all City Housing, Building and Zoning Codes, including City, State and Federal handicapped accessibility, lead-based paint and historic preservation requirements.

The applicant must comply with the Fair Housing Act, Executive Order 11063 (Equal Opportunity in Housing), the Civil Rights Act of 1964, the Age Discrimination Act of 1975, and Executive Order 11246 (Equal Employment Opportunity).

Applicants should consult with Patricia A. White, Housing Programs Manager or Rhoda W. Tillman, CDBG Contracts Administrator, at the Department of Community and Human Development (541-4639) well in advance of the submission deadline to see if the proposed project meets the eligibility criteria.

## FINANCIAL TERMS

Applicants applying for Fair Housing Activities projects are limited to CDBG funding in the amount of \$25,000. If other funding is available, evidence of the funding source(s) must be presented with the CDBG application.

## EVIDENCE OF PROJECT VIABILITY

The time frame for the 40<sup>th</sup> Year of the CDBG Program is September 1, 2014 to August 31, 2015. In order to comply with expenditure requirements imposed by HUD, all projects should be substantially completed by August 31, 2015. In order to comply with Fair Housing Activities, whether education and outreach or other identified fair housing activity, services must be completed by the end of the program year on August 31, 2015.

### **Applicant Capacity**

In the CDBG application, the applicant agency must describe the agency's previous experience, if any, in implementing a fair housing education and outreach project such as the one being proposed. If the applicant agency has previously administered a CDBG funded project, a description of the project must be provided including the CDBG grant amount and the year that the CDBG grant was awarded. At the time of submission of the application, the applicant must identify an experienced staff person or representative who will carry out the CDBG activity, if the funding is approved.

### **Acceptance of Terms and Conditions**

All applicants must submit, with the application, an Acceptance of Grant Conditions and Terms form signed by an authorized representative of the applicant. (Refer to page 15, Assurances - A.)

## OTHER PROJECT COMPLIANCE AND IMPLEMENTATION ISSUES

The applicant must comply with all applicable City Housing, Building and Zoning Codes, including City, State and Federal handicapped accessibility and historic preservation requirements.

**Fair Housing Act** - The applicant must comply with the Fair Housing Act, Executive Order 11063 (Equal Opportunity in Housing), the Civil Rights Act of 1964, the Age Discrimination Act of 1975, and Executive Order 11246 (Equal Employment Opportunity). Agencies operating

programs/services in CDBG-funded facilities, as applicable, will be required to develop and implement Affirmative Marketing policies and procedures.

**Faith-Based Organizations** - Faith-based organizations that are applying for funding must comply with HUD's Final Rule that became effective October 30, 2003. (Refer to Attachment B, page 25.)

**Authority to Apply** - Written minute action and/or Board approval documentation signed by the Board President authorizing submittal and signature of the CDBG application by Board President (or other authorized representative) must be submitted with the application.

## COMPLETENESS AND SUPPORTING DOCUMENTATION

All supporting documentation must be submitted with the applications by the December 12, 2013, deadline. Incomplete applications will not be considered for funding. The Completeness Checklist (Attachment D, page 31) will be used to review applications.

If an item in the application does not apply, "N/A" should be entered in response to the line item. These application guidelines have been designed to obtain the information necessary for a fair analysis of each project proposed for Community Development funding.

After the December 12, 2013, deadline for the submission of proposals, the Department of Community and Human Development will review all proposals received for completeness and eligibility. A list of eligible and ineligible proposals will be submitted to the City Council and the Community Development Steering Committee no later than Tuesday, January 28, 2014. Agencies submitting applications that do not meet the minimum eligibility criteria will be notified that their applications will not be considered for funding.

## CITY COUNCIL ACTION

City Council will make the final decision regarding the projects to be funded in the 40th Year CDBG Program, and the CDBG budget will be included in the Annual Action Plan which constitutes the City's annual consolidated application that is submitted to HUD. On Tuesday, May 6, 2014, City Council is tentatively scheduled to adopt a Proposed Annual Plan for (2014-2015). The Proposed Annual Plan will be advertised in a local newspaper, and will be made available for public comment for 30 calendar days. City Council is tentatively scheduled to adopt the final Annual Plan on Tuesday, June 17, 2014.

If you have any questions, or need assistance in completing this application, please contact:

Patricia A. White, Housing Programs Manager or  
Rhoda W. Tillman, CDBG Contracts Administrator  
Department of Community and Human Development  
Telephone No. (915) 541-4639

For additional information regarding Ordinance No. 9779, Non-Discrimination Against Persons with Disabilities, please contact:

ADA Accessibility Coordinator  
Engineering Department  
222 South Campbell, El Paso, TX, 79901  
Telephone number (915) 541-4243.

Applicants should submit an **original and two (2) copies** of materials requested on pages 1 through 32 of the application section and **one set** of required attachments (such as By-laws, Audit, Articles of Incorporation, Assurances, etc.), along with a completed checklist. All applications must be bound by clips. **Please do not staple, bind, secure with rubber bands, or put in a folder or notebook.**

DEADLINE FOR SUBMISSION OF FAIR HOUSING ACTIVITIES COMMUNITY DEVELOPMENT FUNDING APPLICATIONS IS **6:00 p.m. ON THURSDAY, December 12, 2013.** APPLICATIONS AND ALL REQUIRED ATTACHMENTS MUST BE RECEIVED BY THE DEADLINE DATE AND TIME IN ORDER TO BE CONSIDERED FOR FUNDING. APPLICATIONS MUST BE DELIVERED TO THE FOLLOWING ADDRESS:

DEPARTMENT OF COMMUNITY AND HUMAN DEVELOPMENT  
701 MONTANA  
EL PASO, TEXAS 79902

**Please do NOT submit instruction pages i through vi**

# **CITY DEPARTMENT PUBLIC FACILITY APPLICATION**



## **40TH YEAR (2014-2015) COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM**

**Department of Community & Human Development  
701 Montana, El Paso, TX 79902**

**CLOSING DATE: Thursday, December 12, 2013, at 6:00 p.m.**

# COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM FORTIETH YEAR (2014-2015) FUNDING APPLICATION

## CITY DEPARTMENT PUBLIC FACILITY PROJECTS

The City of El Paso expects to receive approximately \$6.9 million in CDBG funds from the U.S. Department of Housing and Urban Development (HUD) for the 40th Program Year of the Community Development Block Grant (CDBG) Program which will begin on September 1, 2014. Approximately \$3.7 million will be available for new projects. With this application, the City of El Paso's Department of Community and Human Development (CD) is soliciting funding proposals from City departments for the use of these funds.

Projects **MUST** be located within Representative District #2 (Larry Romero) or Representative District #4 (Carl Robinson). Maps of the districts established in 2012 are attached.

All 40th Year proposals must be received by the Department of Community and Human Development, 701 Montana, El Paso, Texas 79902, no later than 6:00 p.m. on Thursday, December 12, 2013 in order to be considered for funding. There will be no extensions of this deadline. Applications lacking the required information as of Thursday, December 12, 2013, will not be considered for 40th Year funding.

**EACH CITY DEPARTMENT IS LIMITED TO A TOTAL OF SIX (6) APPLICATIONS FOR SUBMISSION.** This includes the Department's own internal requests and any citizen or City Representative request(s) the Department wishes to pursue.

### MANDATORY TRAINING WORKSHOP

The Department of Community and Human Development (DCHD) will conduct a mandatory training workshop for City Department Public Facility applicants on:

Wednesday, September 18, 2013 at 10:00 a.m.  
in the Community Development Conference Room,  
701 Montana, El Paso, TX 79902

**Attendance of the workshop by the department head, facility director or grant writer—WITH THIS APPLICATION PACKET—is mandatory in order to be considered for funding.**

### COMMUNITY SUPPORT

It is **recommended** that City Department applicants submit, with the application, documentation corroborating community support for projects, such as a petition signed by persons who would benefit from them.

## PROJECT INFORMATION

### Eligible Projects:

- Rehabilitation;
- Improvements;
- Reconstruction; and
- Removal of architectural barriers and design features and improvements which promote energy efficiency.

### Eligible Projects with Limitations:

### Limitation:

- Expansion of public facilities; and Limited to no more than 50% of the existing square footage of the facility. For example, a 4,000 square-foot building may be expanded no more than 2,000 square feet.
- New construction of public facilities. Limited to District #2 or District #4

### Ineligible Projects:

- Projects involving acquisition of real property (land and/or buildings); and
- Rehabilitation or new construction of fire stations or the purchase of fire equipment.

Important! Applicants should consult with Kevin Pitts or Roxanne Varela, Grant Planners, at the Department of Community and Human Development (541-4643) **well in advance** of the deadline for applications to see if the proposed project meets CDBG Program eligibility criteria.

The deadline for submitting proposals, with complete project scopes, but **excluding** cost estimates, to the Department of Community and Human Development, 701 Montana, El Paso, Texas, 79902, is Thursday, **December 12, 2013, no later than 6:00 p.m.** There will be no extensions of this deadline. Applications lacking the required information by the Thursday, **December 12, 2013 deadline** will not be considered for 40th Year funding.

**The deadline for the Department of Engineering and Construction Management to submit all City Department project cost estimates, signed by the City Engineer, is Thursday, February 6, 2014.**

## APPLICANT REQUIREMENTS

The City will require that all applicants comply with the following statutes or standards:

- **Compliance with Ordinance 9779, Non-Discrimination Against Persons with Disabilities** - All facilities receiving funding from the City must be accessible for use by persons with disabilities in terms of employment and service or have an approved transition plan, before the funding can be approved.
- **Applicant must not have an employee, officer, agent, or anyone who represents the department in any capacity** who is also currently a member of the Community Development Steering Committee.
- **Applicant must agree to open the public facility for use by the general public during all normal hours of operation** upon completion of the public facility improvement project, if funding is approved. Reasonable fees may be charged for the use of the facilities assisted with CDBG funds, but charges such as excessive membership fees, which have the effect of precluding low- and moderate-income persons from using the facilities, are not permitted.

## PERFORMANCE OUTCOME MEASUREMENT SYSTEM

HUD requires reporting of outcomes using its Performance Outcome Measurement System for projects that are funded in order to report accomplishments on a national level. Outcomes are the resulting benefit(s) of the project and should be measurable. Therefore, applicants are required to submit a statement explaining the expected outcome(s) of their projects. (See Attachment A on page 7.)

## COMPLIANCE WITH NATIONAL OBJECTIVES

CDBG public facility projects must benefit persons of low- and moderate-income, defined as 80% of median income for El Paso, Texas. (See Attachment B on page 12 for the Current Income Guidelines.) Public facility projects may meet the low- and moderate-income objective by either area benefit or limited clientele benefit, as follows:

- **Area Benefit** - May be established if the public facility improvement will be used for a purpose that benefits all the residents of a particular service area in which at least 51% of the residents have low- or moderate-income. Applicants seeking to qualify a project as area benefit should contact the Department of Community and Human Development to assure that the population of the designated service area meets the low- and moderate-income requirements. Projects that will be used by a citywide population will not qualify under this criterion.

- **Limited Clientele Benefit** - The two options to establish this benefit are:
  - a. **Income Eligible** - May be established if the public facility improvement will be used for an activity that benefits a specific group of people, at least 51% of whom are low- and moderate-income persons. Applicants seeking to qualify a project under this criterion must substantiate that at least 51% of the beneficiaries of the project will be low- and moderate-income, either through income eligibility requirements, or by obtaining information on family size and income of all beneficiaries.
  - b. **Presumed Benefit** - May be established if the public facility improvement will exclusively benefit a certain group of persons that are presumed by HUD to meet the low- and moderate-income criterion, including abused children, battered spouses, elderly persons, adults meeting the Bureau of Census' Current Population Report's definition of "severely disabled", homeless persons, illiterate adults, persons living with AIDS, and migrant farm workers.

## EVIDENCE OF PROJECT VIABILITY AND SUPPORTING DOCUMENTATION

The **time frame** for the 40th Year of the CDBG Program is September 1, 2014 to August 31, 2015. In order to comply with expenditure requirements imposed by HUD, all projects should be substantially completed by August 31, 2015.

City Council has adopted the following policies and procedures to assure that proposed 40th Year City projects are feasible and can be substantially completed during the program year:

### **A. Site Control**

The applicant must provide **a current legal description** to verify that the applicant owns the real property to be assisted with CDBG funds

### **B. Zoning**

The applicant must provide a Zoning Verification Letter at the time of the application submission in order to be eligible for CDBG funding.

### **C. Encroachment**

For street improvement projects involving encroachment issues, a written plan describing how the applicant intends to address the encroachment issues with the affected property owners, preferably including proof of correspondence with the said property owners indicating their willingness and cooperation in addressing the street improvements as it pertains to their property or properties.

### **D. Environmental Considerations**

In order to comply with HUD requirements, Community Development Environmental Staff will evaluate the viability of projects based on environmental factors, including whether or not the project is located in a flood zone. The environmental review may determine whether or not a project is funded, or may indicate that project modifications or alternatives are needed.

#### **E. Project Approach/Alternatives**

Applicants must explain why the project is to be undertaken in the manner stated. They must identify and briefly describe a minimum of two alternatives that were considered in developing the proposed project, and why each option was not selected.

#### **F. Project Scope of Work/Cost Estimates**

**City Departments are not to request a cost estimate from the Engineering and Construction Management Department during this application process!** Instead, City Departments are required to submit a detailed scope of work with each application packet. It is recommended that the City Department make a site visit to the proposed location to determine current conditions. If the project is determined to be eligible for funding, Community Development staff will then submit the scope of work to the Engineering and Construction Management Department, which is responsible for estimating all City public facility projects. After receiving the scope of work in late December, the Engineering and Construction Management Department will work with the requesting department during the months of January and February to ensure a complete scope of work, and will then generate a cost estimate signed by the City Engineer, or designee, and submit to Community Development no later than close of business on February 6, 2014.

#### **G. Availability of Operating funds for New or Expansion Projects**

For projects involving new or expanded public facilities, if additional staff or additional operating funds will be required, please submit a written commitment from the appropriate City official (Director of Financial Services or the Director of OMB) that additional operating funds for the facility will be available once the project is completed.

#### **H. Other Funding Sources**

If other funding sources (i.e. grant monies, General Revenue funding, etc.) will be used for the project, the City department must submit written documentation to verify that the funding is committed and available.

#### **I. Completeness**

Applications must be complete as of the **December 12, 2013** deadline in order to be considered for funding. All required supporting documentation must be submitted with the Community Development funding application in order for the application to be complete, *except* for the “Project Cost Summary” estimates for the project which are due on February 6, 2014. The Completeness Checklist, Attachment C on pages 13 and 14 of the application, will be used by

the Department of Community and Human Development to review City department applications.

## OTHER PROJECT COMPLIANCE AND IMPLEMENTATION ISSUES

The applicant must comply with all applicable City Housing, Building and Zoning Codes, including City, State and Federal handicapped accessibility and historic preservation requirements.

- **Tenant Displacement** - In accordance with the City's Anti-Displacement Strategy, projects that involve the displacement of low- and moderate-income tenants should be avoided. If displacement is unavoidable, all tenants who are permanently or temporarily displaced as a result of a Community Development CD-funded project must be provided financial and advisory benefits as described in the City's Anti-Displacement Strategy. Tenants occupying a structure become eligible for these benefits at the time an application is submitted to the City. Applicants should consult with CD staff in the project development stage in order to assure that these requirements are met and that adequate funds are included in the project budget.
- **Wage Rates** - Davis-Bacon wage rates apply to all public facility construction/rehabilitation activities. Therefore, projects will be monitored by the City of El Paso Engineering and Construction Management Department to ensure that the general contractor and subcontractors pay the required wages.

## ELIGIBILITY REVIEW

This package and its pertinent questions has been designed to obtain the information necessary for a complete and fair analysis of each project application proposed for CDBG funding. If an answer to an item does not apply, enter "N/A" in response to that line item. **The City reserves the right to request any additional information that may be necessary for an analysis of the proposed project.**

After the **December 12, 2013** deadline, staff in the Department of Community and Human Development will finalize the eligibility of proposals. A technical review of all *eligible* proposals will be completed and a list of eligible and ineligible proposals will be submitted to the City Council and the Community Development Steering Committee no later than **January 28, 2014**. Departments will be notified if a project is determined to be ineligible.

The results of these reviews are submitted to the Community Development Steering Committee during the Committee's deliberations on the proposals. The Steering Committee will follow the Proposal Review Process outlined in the Community Development Citizen Participation Plan. After review, the Steering Committee will submit a listing of recommended projects to the City Council.

## CITY COUNCIL ACTION

City Council will make the final decision regarding the projects to be funded in the 40th Year CDBG Program, and the CDBG budget will be included in the Annual Action Plan which constitutes the City's annual consolidated application that is submitted to HUD. On Tuesday, May 6, 2014, City Council is tentatively scheduled to adopt a Proposed Annual Plan for 2014-2015. The Proposed Annual Plan will be advertised in a local newspaper, and will be made available for public comment for 30 calendar days. City Council is tentatively scheduled to adopt the final Annual Plan on Tuesday, June 17, 2014.

If you have any questions, please contact Kevin Pitts or Roxanne Varela, Grant Planners, at the Department of Community and Human Development at telephone number 541-4643.

For additional information regarding Ordinance No. 9779, Non-Discrimination Against Persons with Disabilities, please contact the ADA Accessibility Coordinator, Engineering and Construction Management Department, 222 South Campbell, El Paso, TX, 79901, at telephone number 541-4200.

Applicants should submit an original and two (2) copies of materials requested on pages 1 through 14 of the application section and one set of required attachments, along with a completed checklist. ALL APPLICATIONS MUST BE BOUND BY CLIPS. **Please do not staple, bind, secure with rubber bands, or put in a folder or notebook.**

**DEADLINE FOR SUBMISSION OF COMMUNITY DEVELOPMENT PUBLIC FACILITY FUNDING APPLICATIONS IS 6:00 P.M. ON THURSDAY, DECEMBER 12, 2013. APPLICATIONS AND ALL REQUIRED ATTACHMENTS (EXCLUDING PROJECT COST ESTIMATES FROM THE DEPARTMENT OF ENGINEERING AND CONSTRUCTION MANAGEMENT THAT ARE DUE BY CLOSE OF BUSINESS ON THURSDAY, FEBRUARY 6, 2014) MUST BE RECEIVED BY THE DEADLINE DATE AND TIME IN ORDER TO BE CONSIDERED FOR FUNDING.**

APPLICATIONS MUST BE SUBMITTED TO THE FOLLOWING ADDRESS:

DEPARTMENT OF COMMUNITY AND HUMAN DEVELOPMENT  
O'ROURKE RECREATION CENTER  
701 MONTANA  
EL PASO, TEXAS 79902

**Please do NOT submit instruction pages i through vii**

# **ECONOMIC DEVELOPMENT MICROENTERPRISE TECHNICAL ASSISTANCE PROJECT**



## **40TH YEAR (2014-2015) COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM**

**Department of Community and Human Development  
Pat O'Rourke Recreation Center, 701 Montana  
P.O. Box 1890  
El Paso, Texas 79950-1890**

**Closing Date: December 12, 2013 at 6:00 p.m.**



## **FORTIETH YEAR (2014-2015) CDBG FUNDING REQUEST**

### **ECONOMIC DEVELOPMENT MICROENTERPRISE TECHNICAL ASSISTANCE PROJECT**

The City of Paso expects to receive approximately \$6.9 million in Community Development (CD) funds from the U.S. Department of Housing and Urban Development (HUD) for the 40th Program Year of the Community Development Block Grant (CDBG) Program, which will begin on September 1, 2014. Approximately \$3.7 million will be available for new projects. The City's Department of Community and Human Development is soliciting funding proposals from interested public and private non-profit entities for the use of these funds. Applicants will be required to provide 10% of the project cost in cash from a non-CDBG or a City administered ESG funding source.

All 40<sup>th</sup> Year proposals must be received by the Department of Community and Human Development, Pat O'Rourke Recreation Center, 701 Montana, no later than 6:00 p.m. on Thursday, December 12, 2013 in order to be considered for funding. There will be no extensions of this deadline. Applications lacking the required information as of Thursday, December 12, 2013 deadline, will not be considered for 40th Year funding.

The Department of Community and Human Development (DCHD) will conduct a **mandatory** training workshop for Economic Development Microenterprise Technical Assistance applicants on:

**TUESDAY, SEPTEMBER 17, 2013 at 2:00 P.M.**  
in the Community Development Conference Room,  
at Pat O'Rourke Recreation Center, 701 Montana

**Attendance of the workshop by the applicant agency's executive director, program director or grant writer for this application packet is mandatory in order to be considered for funding.**

### **ELIGIBLE APPLICANTS AND ACTIVITIES**

Applicants that may apply for funding:

- Non-profit Agencies (with non-profit tax-exempt status under Section 501(c)(3) of the Internal Revenue Service Code at the time of application)
- Public Agencies (e.g. school district)

The City of El Paso is requesting proposals from qualified agencies that can provide business management and other technical assistance services to microenterprises or persons developing a microenterprise within the El Paso City Limits. Technical assistance services can include, but not be limited to, the following:

- How to Expand an Existing Business

- How to Start a New Business
- Marketing and Sales Development
- Advertising and Promotion Development
- Business Research and Planning
- General Business Management
- Capital Formation and Business Loans
- Computerization for a Microenterprise

## **DEFINITIONS:**

**“Microenterprise”** means a business having five or fewer participants, one or more of whom owns the business.

**“Person developing a microenterprise”** means any person who has expressed an interest and who is, after an initial screening, expected to be actively working towards developing a business that is expected to be a microenterprise at the time it is formed.

## **TYPES OF ELIGIBLE MICROENTERPRISES:**

All Community Development projects must benefit low- and moderate- income persons. Low and moderate income is defined as 80% of median income for the City of El Paso.

The following types of microenterprises are eligible for assistance under this CDBG Economic Development Microenterprise Assistance Project application packet:

**Low- to Moderate- Income (L/M) Area Benefit:** The microenterprise provides services to a specified residential area of which at least 51% of the residents of the area are L/M income residents.

**L/M Income Limited Clientele:** The person owning or developing a microenterprise is an L/M income person.

**L/M Income Jobs:** The microenterprise focuses on the creation or retention of jobs, 51% or more of which will benefit L/M income persons.

## **MICROENTERPRISE TECHNICAL ASSISTANCE PROJECT DESIGN**

The service provider shall follow the project design guideline described below in providing technical assistance to CD eligible microenterprises.

### **Conduct Outreach to Market and Recruit Microenterprises**

The service provider will be responsible for marketing the microenterprise assistance project to the residents of the City of El Paso. These marketing efforts could include, but are not limited to, the following: direct mail contact, personal presentations to microenterprises or business group settings, and referrals from other agencies. Such recruitment will not be billable to Community Development under this grant, as only direct services to business documented as eligible may be billed.

### **Individual Business Assessment**

The service provider shall conduct an individual business assessment prior to the initiation of the technical assistance to the microenterprise that will determine the needs and the level of need

required by the microenterprise. Based on the results of the assessment, the prospective microenterprise should be able to obtain the appropriate management and technical assistance or business-training needed. If for any reason, the level of expertise needed by the microenterprise to be assisted is beyond the capabilities of the applicant to provide, the applicant may solicit the services of a professional technical assistance provider(s) to provide the technical assistance to the participating microenterprise.

A microenterprise technical assistance plan will be designed based on the information obtained from the individual business needs assessment. Part of the technical assistance plan is to include an implementation phase establishing individual microenterprise goals and objectives, and a time frame for each of these to be accomplished. During the assistance/training period, the service provider must provide documentation to the Department of Community and Human Development.

## APPLICANT REQUIREMENTS

The City will require that all applicants meet the following requirements or standards:

- **Verification of non-profit status** - Must submit the Internal Revenue Service (IRS) letter certifying the 501(c) (3) status and the completed and signed Assurance of Applicant Eligibility for Non-Profit Organizations on page.
- **Compliance with Ordinance 9779, Non-Discrimination Against Persons with Disabilities** - All facilities receiving funding from the City must be accessible for use by persons with disabilities in terms of employment and service or have an approved transition plan, before the funding can be approved; must submit the completed and signed Assurance of Compliance with Ordinance No. 9779, Accessibility/Letter of Assurance, and submit the completed Guidelines/Self-Evaluation for Community Development and City of El Paso Subrecipients.
- **Compliance with City Zoning Ordinance**  
Applicant must demonstrate compliance with City zoning requirements. Applicant must submit a letter from the City Development Department stating that the activities requested for funding are in compliance with the zoning regulations for that address. For projects with multiple service locations, a single letter reflecting all addresses or a letter for each location will be accepted. If the activities are not currently in compliance, the applicant may submit a written workout plan in lieu of the letter. If the applicant is in the process of working out zoning compliance issues, the application will be allowed to advance. However, full compliance must be achieved and a letter of compliance from City Development must be submitted prior to the first City Council Public Hearing,
- **Applicant must not have an employee, officer, agent, or anyone who represents the agency in any capacity** who is also currently a member of the Community Development Steering Committee.
- **Applicant must have demonstrated administrative capacity** to carry out the project in conjunction with a consultant. A **certified audit, covering a period ending on a date after January 31, 2012**, must be submitted. Because CDBG allocations are distributed on a reimbursement basis, all agencies receiving funds must demonstrate the financial capacity to pay any design/construction-related costs for a period of at least three months prior to reimbursement.
- **Applicants who are currently receiving CDBG funds and applying for additional funds** must be in compliance with all terms of their contract and must not have any outstanding audit findings or monitoring findings as determined by the City or HUD.

## PERFORMANCE OUTCOME MEASUREMENT SYSTEM

HUD requires reporting of outcomes using its Performance Outcome Measurement System for projects that are funded in order to report accomplishments on a national level. Outcomes are the resulting benefit(s) of the project and should be measurable. Therefore, applicants are required to submit a statement explaining the expected outcome(s) of their projects.

## EVIDENCE OF PROJECT VIABILITY

The time frame for the CDBG 40th Year (2014-2015) Program is September 1, 2014 to August 31, 2015. In order to comply with expenditure requirements imposed by HUD, all program year projects should be substantially completed by the end of the program year on August 31, 2015.

City Council has adopted the following policies and procedures to assure that proposed 39th Year projects are feasible and can be substantially completed during the program year:

### ***Required Cash Match***

Applicants must provide a cash match equal to 10% of the total project cost from non-CD or City administered ESG funding sources. Evidence of the availability of the other funding source(s) must be presented with the CDBG application.

### ***Applicant Capacity***

In the CDBG application the applicant agency must describe the agency's previous experience, in implementing projects similar to the one being proposed.

### ***Schedule***

Applicants must provide with the application a proposed project timeline outlining the typical milestones that must be achieved in implementing the project from beginning to end, and setting a time period for each milestone to be completed.

## OTHER PROJECT COMPLIANCE AND IMPLEMENTATION ISSUES

### **Compliance with local, State and Federal laws**

The applicant must comply with all City Codes, including City, State and Federal handicapped accessibility and historic preservation requirements. If funded, the applicant must assure that microenterprises assisted through the CD project are either in compliance with all City Codes or will pursue compliance with the Codes during the time period that the technical assistance is provided.

**Fair Housing Act** - The applicant must comply with the Fair Housing Act, Executive Order 11063 (Equal Opportunity in Housing), the Civil Rights Act of 1964, the Age Discrimination Act of 1975, and Executive Order 11246 (Equal Employment Opportunity). Agencies operating programs/services in CDBG-funded facilities, as applicable, will be required to develop and implement Affirmative Marketing policies and procedures.

### **Lobbying**

Under section 1352, title 31, U.S. Code, no Federal appropriated funds may be paid or have been paid, by or on behalf of the applicant, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement. If any funds other than Federal appropriated funds

have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with Federal contract, grant, loan, or cooperative agreement, the applicant must complete and submit Standard Form-ILL, "Disclosure Form to Report Lobbying".

**Faith-Based Organizations** - Faith-based organizations that are applying for funding must comply with HUD's Final Rule that became effective October 30, 2003. (Refer to Appendix B.)

**Authority to Apply** - Written minute action and/or Board approval documentation signed by the Board President authorizing submittal and signature of the CDBG application by Board President (or other authorized representative) must be submitted with the application.

## COMPLETENESS AND SUPPORTING DOCUMENTATION

All supporting documentation must be submitted with the applications by the December 12, 2013 deadline. Incomplete applications will not be considered for funding. The Completeness Checklist will be used to review applications.

If an item in the application does not apply, "N/A" should be entered in response to the line item. These application guidelines have been designed to obtain the information necessary for a fair analysis of each project proposed for Community Development funding.

After deadline for the submission of proposals, the Department of Community and Human Development will review all proposals received for completeness and eligibility. A list of eligible and ineligible proposals will be submitted to the City Council and the Community Development Steering Committee no later than Monday, January 28, 2014. Agencies submitting applications that do not meet the minimum eligibility criteria will be notified that their applications will not be considered for funding.

## CITY COUNCIL ACTION

City Council will make the final decision on the projects to be funded in the 40th Year CDBG Program, and the CDBG budget will be included in the Annual Action Plan which constitutes the City's annual consolidated application that is submitted to HUD. On Tuesday, May 6, 2014, City Council is tentatively scheduled to adopt a Proposed Annual Plan for 2014-2015. The Proposed Annual Plan will be advertised in a local newspaper and the City's website, and will be made available for public comment for 30 calendar days. City Council is tentatively scheduled to adopt the final Annual Plan on Tuesday, June 17, 2014.

If you have any questions, or need assistance in completing this application, please contact:

Michele Ellington, Grant Planner  
call (915) 541-4371/4059 V/TDD, Fax 541-4370  
or e-mail [EllingtonME@elpasotexas.gov](mailto:EllingtonME@elpasotexas.gov)

For additional information regarding Ordinance No. 9779, you may contact the acting ADA Accessibility Coordinator, Rick Talamo, Engineering Department, Tillman Health Center, 222 S. Campbell, El Paso, TX, telephone number (915) 541-4883.

Applicants should submit an original copy of the full application section with all required attachments (such as By-laws, Audit, Articles of Incorporation, Assurances, etc.), one reviewers' copy of the application without attachment, and a completed checklist.

DEADLINE FOR SUBMISSION OF CD ECONOMIC DEVELOPMENT MICROENTERPRISE TECHNICAL ASSISTANCE APPLICATIONS IS **6:00 P.M. ON THURSDAY, DECEMBER 12, 2013** APPLICATIONS AND ALL REQUIRED ATTACHMENTS MUST BE RECEIVED BY THE DEADLINE DATE AND TIME IN ORDER TO BE CONSIDERED FOR FUNDING. APPLICATIONS MUST BE DELIVERED TO THE FOLLOWING ADDRESS:

**Department of Community and Human Development  
Pat O'Rourke Recreation Center  
701 Montana, El Paso, Texas**

**City of El Paso, Texas**

**VOLUNTEER HOUSING  
REHABILITATION PROGRAM**

**PROPOSAL PACKET**

**40th Year (2014-2015)**



**Department of Community & Human Development  
701 Montana  
El Paso, Texas 79902**

**CLOSING DATE: Thursday, December 12, 2013, at 6:00 p.m.**

**COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM  
FORTIETH YEAR (2014-2015) FUNDING APPLICATION**

**Volunteer Housing Rehabilitation Program  
Application Instructions**

The City of Paso expects to receive approximately \$6.9 million in Community Development Block Grant (CDBG) funds from the U.S. Department of Housing and Urban Development (HUD) for the 40th Program Year of the Community Development Block Grant (CDBG) Program, which will begin on September 1, 2013. Approximately \$3.7 million will be available for new projects. The City's Department of Community and Human Development is soliciting funding proposals from interested public and private entities for the use of these funds. Applicants will be required to provide a minimum of 10% of the cost of the CDBG project in cash from a non-CDBG funding source. Applicants may also choose to provide a greater percentage of the project cost in order to make the project more appealing; nevertheless, other factors are also taken into consideration in recommending that projects be funded.

All 40th Year proposals must be received by the Department of Community and Human Development, 701 Montana, El Paso, Texas 79902, no later than 6:00 p.m. on Thursday, December 12, 2013, in order to be considered for funding. There will be **no extensions** of this deadline. Applications lacking the required information as of Thursday, December 12, 2013, will not be considered for 40th Year funding.

The Department of Community and Human Development (DCHD) will conduct a mandatory training workshop for Volunteer Housing Rehabilitation applicants on:

Tuesday, September 24, 2013, at 2:00 p.m.  
in the Community Development Conference Room,  
701 Montana, El Paso, TX 79902

**Attendance of the workshop by the applicant agency's executive director, program director or grant writer—with this application packet—is mandatory in order to be considered for funding.**

**ELIGIBLE APPLICANTS AND ACTIVITIES**

Eligible applicants are public agencies and private non-profit organizations with non-profit tax-exempt status under Section 501(c) (3) of the Internal Revenue Service Code at the time of application.

The City's 40th Year Community Development funds may be used to make basic and necessary repairs, rejuvenate and/or rehabilitate the homes of low-income elderly and/or disabled homeowners **located within City Representative District #2 or District #4.** Funds may not be used for salaries for staff or any type of pay for volunteer workers but may be used to pay for required licensed electricians or plumbers or other required skilled or licensed labor. No costs may be charged to the eligible low-income elderly and/or disabled homeowners. NOTE: This program is not designed for homes needing major rehabilitation.

Rehabilitation should provide adequate shelter and promote independence and accessibility to persons considered “severely” disabled adults meeting the individuals with disability provision in the Federal Register (November 9, 1995). Priority for service will be based on income, age/disability and funds available to complete the designated Scope of Work. Qualified applicants must complete required forms.

Repair, safety and health issues are to be addressed. Eligible activities include but are not limited to:

- Repair or replace:
  - Air conditioner
  - Furnace
  - Stove
  - Refrigerator
  - Windows
  - Plumbing
- Repair stairs and walkways
- Scraping and patching walls
- Caulking bathtubs and showers
- Interior and exterior painting
- Clean overgrown yards, remove trash and accumulated debris
- Remove mold caused by roof leaks
- Replace or repair roofs
- Replace ceiling tile due to water leaks
- Remove and/or replace torn carpeting and broken tile that is hazardous
- Install grab bars and ramps
- Install ADA approved toilet
- Shower renovations
- Repair or replace door and/or door locks
- Paint

The program should utilize every dollar possible for the benefit of the eligible homeowner; however, a small portion of the CDBG funds may be used for administrative costs, insurance, and food/drink items for volunteers and family present at worksites.

The goal of this program is to maintain the City of El Paso housing stock while providing a safer, accessible, clean home to allow the existing eligible elderly and/or disabled homeowner to remain in his/her home as long as their health permits thus delaying the need to place the homeowner(s) in alternative housing.

## APPLICANT REQUIREMENTS

The City will require that all applicants meet the following requirements or standards:

- **Verification of non-profit status** - Must submit the Internal Revenue Service (IRS) letter certifying the 501(c) (3) status and the completed and signed Assurance of Applicant Eligibility for Non-Profit Organizations on page 14.
- **Compliance with Ordinance 9779, Non-Discrimination Against Persons with Disabilities** - All facilities receiving funding from the City must be accessible for use by persons with disabilities in terms of employment and service or have an approved transition plan, before the funding can be approved; must submit the completed and signed Assurance of Compliance with Ordinance No. 9779, page 15, and Accessibility/Letter of Assurance, page 16; and submit the completed Guidelines/Self-Evaluation for Community Development and City of El Paso Sub-recipients, page 17, Attachment A.
- **Applicant must not have an employee, officer, agent, or anyone who represents the agency in any capacity** who is also currently a member of the Community Development Steering Committee.
- **Applicant must have demonstrated administrative capacity** to carry out the project in conjunction with a consultant. **A certified audit, covering a period ending on a date after January 31, 2012,** must be submitted. Because CDBG allocations are distributed on a reimbursement basis, all agencies receiving funds must demonstrate the financial capacity to pay any design/construction-related costs for a period of at least three months prior to reimbursement.
- **Applicants who are currently receiving CDBG funds and applying for additional funds** must be in compliance with all terms of their contract and must not have any outstanding audit findings or monitoring findings as determined by the City or HUD.

#### PERFORMANCE OUTCOME MEASUREMENT SYSTEM

HUD requires reporting of outcomes using its Performance Outcome Measurement System for projects that are funded in order to report accomplishments on a national level. Outcomes are the resulting benefit(s) of the project and should be measurable. Therefore, applicants are required to submit a statement explaining the expected outcome(s) of their projects. (See Attachment C, page 25).

#### COMPLIANCE WITH NATIONAL OBJECTIVES

The objective of the Volunteer Housing Rehabilitation Program is to increase availability and accessibility of decent housing for low-income elderly and/or disabled homeowners within the City of El Paso city limits.

Applicants should consult with Patricia A. White, Housing Programs Manager or Rhoda W. Tillman, CDBG Contracts Administrator, at the Department of Community and Human

Development (541-4639) well in advance of the submission deadline to see if the proposed project meets the eligibility criteria.

## FINANCIAL TERMS

Applicants applying for Volunteer Rehabilitation Housing Program are not limited to the amount of CDBG funding they may request. If other funding is available, evidence of the funding source(s) must be present with the CDBG application.

## EVIDENCE OF PROJECT VIABILITY

The time frame for the 40th Year of the CDBG Program is September 1, 2014 to August 31, 2015. In order to comply with expenditure requirements imposed by HUD, all projects should be substantially completed by August 31, 2015.

City Council has adopted the following policies and procedures to assure that proposed 40th Year projects are feasible and can be substantially completed during the program year:

### **Required Cash Match**

Applicants must provide 10% of the CDBG project cost in cash from non-CD funding sources. Applicants may also choose to provide a greater percentage of the project cost in order to make the project more competitive; nevertheless, other factors are also taken into consideration in recommending that projects be funded.

Evidence of the availability of the other funding source(s) in the form of a letter signed by the applicant's director must be presented with the CDBG application

### **Acceptance of Terms and Conditions**

All applicants must submit, with the application, an Acceptance of Grant Conditions and Terms form signed by an authorized representative of the applicant. (Refer to page 13, Assurances - A.)

## OTHER PROJECT COMPLIANCE AND IMPLEMENTATION ISSUES

The applicant must comply with all applicable City Housing, Building and Zoning Codes, including City, State and Federal accessibility and historic preservation requirements.

**Fair Housing Act** - The applicant must comply with the Fair Housing Act, Executive Order 11063 (Equal Opportunity in Housing), the Civil Rights Act of 1964, the Age Discrimination Act of 1975, and Executive Order 11246 (Equal Employment Opportunity). Agencies operating programs/services in CDBG-funded facilities, as applicable, will be required to develop and implement Affirmative Marketing policies and procedures.

**Faith-Based Organizations** - Faith-based organizations that are applying for funding must comply with HUD's Final Rule that became effective October 30, 2003. (Refer to Appendix B, page 24.)

**Authority to Apply** - Written minute action and/or Board approval documentation signed by the Board President authorizing submittal and signature of the CDBG application by Board President (or other authorized representative) must be submitted with the application.

### COMPLETENESS AND SUPPORTING DOCUMENTATION

All supporting documentation must be submitted with the applications by the December 12, 2013, deadline. Incomplete applications will not be considered for funding. The Completeness Checklist (Attachment D, page 30) will be used to review applications.

If an item in the application does not apply, "N/A" should be entered in response to the line item. These application guidelines have been designed to obtain the information necessary for a fair analysis of each project proposed for Community Development funding.

After the December 12, 2013, deadline for the submission of proposals, the Department of Community and Human Development will review all proposals received for completeness and eligibility. A list of eligible and ineligible proposals will be submitted to the City Council and the Community Development Steering Committee no later than Tuesday, January 28, 2014. Agencies submitting applications that do not meet the minimum eligibility criteria will be notified that their applications will not be considered for funding.

### CITY COUNCIL ACTION

City Council will make the final decision regarding the projects to be funded in the 40th Year CDBG Program, and the CDBG budget will be included in the Annual Action Plan which constitutes the City's annual consolidated application that is submitted to HUD. On Tuesday, May 6, 2014, City Council is tentatively scheduled to adopt a Proposed Annual Plan for 2014-2015. The Proposed Annual Plan will be advertised in a local newspaper, and will be made available for public comment for 30 calendar days. City Council is tentatively scheduled to adopt the final Annual Plan on Tuesday, June 17, 2014.

If you have any questions, or need assistance in completing this application, please contact:

Patricia A. White, Housing Programs Manager or  
Rhoda W. Tillman, CDBG Contracts Administrator  
Department of Community and Human Development  
Telephone Number (915) 541-4639

For additional information regarding Ordinance No. 9779, Non-Discrimination Against Persons with Disabilities, please contact the ADA Accessibility Coordinator, Engineering Department, 222 South Campbell, El Paso, TX, 79901, telephone number (915) 541-4243.

Applicants should submit an **original and two (2) copies** of materials requested on pages 1 through 30 of the application section and **one set** of required attachments (such as By-laws, Audit, Articles of Incorporation, Assurances, etc.), along with a completed checklist. All applications must be bound by clips. **Please do not staple, bind, secure with rubber bands, or put in a folder or notebook.**

DEADLINE FOR SUBMISSION OF VOLUNTEER HOUSING REHABILITATION COMMUNITY DEVELOPMENT FUNDING APPLICATIONS IS **6:00 P.M. ON THURSDAY, December 12, 2013.** APPLICATIONS AND ALL REQUIRED ATTACHMENTS MUST BE **RECEIVED** BY THE DEADLINE DATE AND TIME IN ORDER TO BE CONSIDERED FOR FUNDING. APPLICATIONS MUST BE DELIVERED TO THE FOLLOWING ADDRESS:

DEPARTMENT OF COMMUNITY AND HUMAN DEVELOPMENT  
701 MONTANA  
EL PASO, TEXAS 79902

**Please Do NOT submit instruction pages i through vi**

# Non-Profit / Governmental Entity Public Facility Application



## **40<sup>th</sup> Year (2014-2015) COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM**

**Department of Community & Human Development  
701 Montana  
El Paso, Texas 79902**

**CLOSING DATE: Thursday, December 12, 2013 at 6:00 p.m.**

# COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM FORTIETH YEAR (2014-2015) FUNDING APPLICATION

## Public Facility Application Instructions

The City of Paso expects to receive approximately \$6.9 million in Community Development Block Grant (CDBG) funds from the U.S. Department of Housing and Urban Development (HUD) for the 40<sup>th</sup> Program Year of the Community Development Block Grant (CDBG) Program, which will begin on September 1, 2014. Approximately \$3.7 million will be available for new projects. The City's Department of Community and Human Development is soliciting funding proposals from interested public and private entities for the use of these funds. Applicants will be required to provide a minimum of 10% of the cost of the CDBG project in cash from a non-CDBG funding source, which will be placed in an escrow account at the time of the closing of the CDBG documents should the project be funded. Applicants may also choose to provide a greater percentage of the project cost in order to make the project more appealing; nevertheless, other factors are also taken into consideration in recommending that projects be funded.

Projects **MUST** be located within Representative District #2 or Representative District #4. Maps are attached.

All 40<sup>th</sup> Year proposals must be received by the Department of Community and Human Development, 701 Montana, El Paso, Texas 79902, no later than 6:00 p.m. on Thursday, December 12, 2013 in order to be considered for funding. There will be **no extensions** of this deadline. Applications lacking the required information as of Thursday, December 12, 2013, will not be considered for 40<sup>th</sup> Year funding.

The Department of Community and Human Development (DCHD) will conduct a mandatory training workshop for Public Facility applicants on:

Tuesday, September 17, 2013 at 9:00 a.m.  
in the Community Development Conference Room,  
701 Montana, El Paso, TX 79902

**Attendance of the workshop by the applicant agency's executive director, program director or grant writer—WITH THIS APPLICATION PACKET—is mandatory in order to be considered for funding.**

COMMUNITY SUPPORT

It is **recommended** that applicants submit, with the application, documentation corroborating community support for projects, such as a petition signed by persons who would benefit from them.

## ELIGIBLE APPLICANTS AND ACTIVITIES

### Applicants that may apply for funding:

- Non-profit Agencies (with non-profit tax-exempt status under Section 501(c)(3) of the Internal Revenue Service Code at the time of application)
- Governmental Entities (e.g. school district; public housing authority)

### Eligible projects include:

- New construction;
- Reconstruction (tearing down and rebuilding);
- Rehabilitation (e.g. modification or addition)
- removal of architectural barriers; and design features and improvements which promote energy efficiency

### Eligible real property pertaining to project requests:

- Any property (land or building) directly owned by the applicant that has a lien against it will not be considered; unless
  1. The City is allowed to take the first lien position; or
  2. The applicant owns other property without a lien that can be used as collateral.
- Acquisition of land or buildings is not an allowable expense.

## APPLICANT REQUIREMENTS

The City will require that all applicants meet the following requirements or standards:

- **Verification of non-profit status** - Must submit the Internal Revenue Service (IRS) letter certifying the 501(c)(3) status and the completed and signed Assurance of Applicant Eligibility for Non-Profit Organizations on page 18.
- **Compliance with Ordinance 9779, Non-Discrimination Against Persons with Disabilities** - All facilities receiving funding from the City must be accessible for use by persons with disabilities in terms of employment and service or have an approved transition plan, before the funding can be approved; must submit the completed and signed Assurance of Compliance with Ordinance No. 9779, page 19, and Accessibility/Letter of Assurance, page 20; and submit the completed Guidelines/Self-Evaluation for Community Development and City of El Paso Subrecipients, page 21, Attachment A.

- **Applicant must not have an employee, officer, agent, or anyone who represents the agency in any capacity** who is also currently a member of the Community Development Steering Committee.
- **Applicant must have demonstrated administrative capacity** to carry out the project in conjunction with a consultant. A **certified audit, covering a period ending on a date after January 31, 2012,** must be submitted. Because CDBG allocations are distributed on a reimbursement basis, all agencies receiving funds must demonstrate the financial capacity to pay any design/construction-related costs for a period of at least three months prior to reimbursement.
- **Applicants who are currently receiving CDBG funds and applying for additional funds** must be in compliance with all terms of their contract and must not have any outstanding audit findings or monitoring findings as determined by the City or HUD.
- **Applicant must agree to open the public facility for use by the general public during all normal hours of operation** upon completion of the public facility improvement project, if funding is approved. Reasonable fees may be charged for the use of the facilities assisted with CDBG funds, but charges such as excessive membership fees, which have the effect of precluding low- and moderate-income persons from using the facilities, are not permitted.

#### PERFORMANCE OUTCOME MEASUREMENT SYSTEM

HUD requires reporting of outcomes using its Performance Outcome Measurement System for projects that are funded in order to report accomplishments on a national level. Outcomes are the resulting benefit(s) of the project and should be measurable. Therefore, applicants are required to submit a statement explaining the expected outcome(s) of their projects.

#### COMPLIANCE WITH NATIONAL OBJECTIVES

CDBG public facility projects must benefit persons of low- and moderate-income, defined as 80% of median income for El Paso, Texas. Current income guidelines are provided on page 35. Public facility projects may meet the low- and moderate-income objective by either area benefit or limited clientele benefit, as follows:

- **Area Benefit** - May be established if the public facility improvement will be used for a purpose that benefits all the residents of a particular service area in which at least 51% of the residents have low- or moderate-income. Applicants seeking to qualify a project as area benefit should contact the Department of Community and Human Development to assure that the population of the designated service area meets the low- and moderate-income requirements. Projects that will be used by a citywide population will not qualify under this criterion.
- **Limited Clientele Benefit** - The two options to establish this benefit are:

- a. Income Eligible - May be established if the public facility improvement will be used for an activity that benefits a specific group of people, at least 51% of whom are low- and moderate-income persons. Applicants seeking to qualify a project under this criterion must substantiate that at least 51% of the beneficiaries of the project will be low- and moderate-income, either through income eligibility requirements, or by obtaining information on family size and income of all beneficiaries.
- b. Presumed Benefit - May be established if the public facility improvement will exclusively benefit a certain group of persons that are presumed by HUD to meet the low- and moderate-income criterion, including abused children, battered spouses, elderly persons, adults meeting the Bureau of Census' Current Population Report's definition of "severely disabled", homeless persons, illiterate adults, persons living with AIDS, and migrant farm workers.

**IMPORTANT!** Applicants should consult with Kevin Pitts, or Roxanne Varela, Grant Planners, at the Department of Community and Human Development (541-4643) **well in advance of the submission deadline** to see if the proposed project meets the eligibility criteria.

#### FINANCIAL TERMS

Applicants may request the following types of loans, but the City of El Paso maintains the discretion to approve, modify, or reject the financing terms proposed by the applicant:

- Direct Loan - A loan to be paid back in cash in accordance with a specified payment schedule;
- Forgivable Loan - A loan that is paid back by fulfilling the terms of the CDBG Forgivable Loan Agreement which generally involves using the facility for its stated purpose for a specified period of time. As a general rule, there is a five-year reversionary period, and an additional time frame figured by equating one year to every \$100,000 in funding; or a
- Combination of a Direct Loan and a Forgivable Loan

Additionally, applicant agencies whose projects produce income may be asked to repay a portion of the Community Development funding to the City based upon a financial analysis of the project.

#### EVIDENCE OF PROJECT VIABILITY

The time frame for the 40th Year of the CDBG Program is September 1, 2014 to August 31, 2015. In order to comply with expenditure requirements imposed by HUD, all projects should be substantially completed by August 31, 2015.

City Council has adopted the following policies and procedures to assure that proposed 40th Year projects are feasible and can be substantially completed during the program year:

## **Required Cash Match**

Applicants must provide 10% of the CDBG project cost in cash from non-CD funding sources. Applicants may also choose to provide a greater percentage of the project cost in order to make the project more competitive; nevertheless, other factors are also taken into consideration in recommending that projects be funded.

**Evidence of the availability of the other funding source(s) in the form of a letter signed by the applicant's director must be presented with the CDBG application.** Applicants will be required to develop an escrow agreement with the City of El Paso and place all, matching cash funds in an escrow account at the time of closing on the CDBG award documents.

## **Site Control**

Non-profit Applicants: Must provide **a current title search with the application** to verify that the applicant owns the real property to be assisted with CDBG funds, and **to identify any liens attached to the property and to find any taxes due on the property.**

Governmental Entities: **Must provide a vesting deed for ownership verification.**

All Applicants: If the real property is under lease, a copy of the lease agreement must be provided to verify that the property is leased for 15 years or more after the estimated completion of the proposed project. If property is to be acquired through a lease arrangement, the proposed lease agreement must be included with the CD application.

## **Zoning**

The applicant must provide a Zoning Verification Letter from Linda Castle, Senior Planner, City of El Paso Planning Department (541-4029), certifying the appropriateness of the zoning for the proposed project. Projects without the appropriate zoning at the time of application submission **will be ineligible for funding.** (Refer to page 5, question 13.)

## **Environmental Considerations**

In order to comply with HUD requirements, Community Development Environmental Staff will evaluate the viability of projects based on environmental factors, including whether or not the project is located in a flood zone. The environmental review may determine whether or not a project is funded, or may indicate that project modifications or alternatives are needed.

## **Project Approach/Alternatives**

Applicants must explain why the project is to be undertaken in the manner stated. They must identify and briefly describe a minimum of two alternatives that were considered in developing the proposed project, and why each option was not selected.

## **Project Cost Estimates**

All public facility projects involving rehabilitation or new construction will be required to be estimated and designed by an architect or engineer licensed in the State of Texas. The project cost estimate must be stamped with the official seal of the architect or engineer licensed in the State of Texas. Examples:



### ***Collateral (Applies to Non-Profit Applicants ONLY)***

The Community Development fund award must be collateralized with the value of the property to be improved or constructed and/or other source of acceptable collateral (other property or assets). **The value of the collateral must be greater or equal to the total Community Development final award.** For real property to be improved, a preliminary report on the present value of the property in the form of a Market Analysis, Certified Audit Report or a Report from the El Paso Central Appraisal District (EPCAD) needs to be included with the CDBG application. A full appraisal of the property to be improved or constructed will be required prior to execution of the loan or loan/grant between the applicant and the City.

Applicants will be expected to provide proof with the application that adequate collateral to support the CDBG fund award is available if the CDBG request is approved. Adequate collateral may be provided in the form of a Promissory Note secured by a Deed of Trust for real property, or by an Escrow Agreement for the term of the Payback/Forgivable Loan. Applicants must provide documentation, by December 12, 2013, that the proposed collateral will be equal in value to the proposed CDBG investment and that the particular collateral has “Board” approval.

As noted above, the “collateral” requirement doesn’t apply to governmental entities, as they are prohibited from providing collateral pursuant to state and/or federal laws and regulations (refer to page 4, question 11f).

### **Schedule/Timetable**

Applicants must provide a preliminary schedule of tasks involved in carrying out the proposed project that indicates that the CD project can be substantially completed by August 31, 2015. Should the CDBG funds be awarded, a project schedule will be incorporated in the Loan Agreement. Failure to comply with the schedule could result in the revocation of the funding award by the City Council. In the event of revocation of the funding by the City Council, the applicant agrees and acknowledges that the applicant will not be entitled to any costs or damages from the City.

A list of typical milestones involved in the implementation of a standard public facility project is provided below. Since circumstances vary, the applicant should coordinate with CD staff to assure that the applicant's schedule incorporates tasks suitable to the proposed project.

<b>Task Schedule Example</b>		<b>Completion Date</b>
<b>Task</b>		
City sends CDBG loan and escrow documents to agency for review		6/30/2014
Agency completes review of City's CDBG loan documents		9/01/2014
Agency provides all required documents for closing purposes		9/01/2014
Closing occurs - execution of Forgivable Loan Agreement		9/01/2014
Agency completes contract w/ architect or engineer in consultation w/ City Engineer and CD staff		10/01/2014
Agency completes project design in consultation with City engineer and CD staff		01/01/2015
City prepares bid documents for contractor for demolition and renovation		02/15/2015
City completes and agency participates in contractor selection.		04/01/2015
City completes final contract negotiations.		04/15/2015
City initiates demolition and renovation, or new construction		05/01/2015
City completes project		09/01/2015

### **Acceptance of Terms and Conditions**

All applicants must submit, with the application, an Acceptance of Grant Conditions and Terms form signed by an authorized representative of the applicant. (Refer to page 17, Assurances - A.)

## **OTHER PROJECT COMPLIANCE AND IMPLEMENTATION ISSUES**

The applicant must comply with all applicable City Housing, Building and Zoning Codes, including City, State and Federal handicapped accessibility and historic preservation requirements.

**Tenant Displacement** - In accordance with the City's Anti-Displacement Strategy, projects that involve the displacement of low- and moderate-income tenants should be avoided. If displacement is unavoidable, all tenants who are permanently or temporarily displaced as a result of a Community Development CD-funded project must be provided financial and advisory benefits as described in the City's Anti-Displacement Strategy. Tenants occupying a structure become eligible for these benefits at the time an application is submitted to the City. Applicants should consult with CD staff in the project development stage in order to assure that these requirements are met and that adequate funds are included in the project budget.

**Wage Rates** - Davis-Bacon wage rates apply to all public facility construction/rehabilitation activities. Therefore, projects will be monitored by the City of El Paso Engineering Department to ensure that the general contractor and subcontractors pay the required wages.

**Fair Housing Act** - The applicant must comply with the Fair Housing Act, Executive Order 11063 (Equal Opportunity in Housing), the Civil Rights Act of 1964, the Age Discrimination Act of 1975, and Executive Order 11246 (Equal Employment Opportunity). Agencies operating programs/services in CDBG-funded facilities, as applicable, will be required to develop and implement Affirmative Marketing policies and procedures.

**Faith-Based Organizations** - Faith-based organizations that are applying for funding must comply with HUD's Final Rule that became effective October 30, 2003. (Refer to Attachment B.)

**Authority to Apply** - Written minute action and/or Board approval documentation signed by the Board President authorizing submittal and signature of the CDBG application by Board President (or other authorized representative) must be submitted with the application.

## COMPLETENESS AND SUPPORTING DOCUMENTATION

All supporting documentation must be submitted with the applications by the December 12, 2013 deadline. Incomplete applications will not be considered for funding. The Completeness Checklist (Attachment F, page 36) will be used to review applications.

If an item in the application does not apply, "N/A" should be entered in response to the line item. These application guidelines have been designed to obtain the information necessary for a fair analysis of each project proposed for Community Development funding.

After the December 12, 2013 deadline for the submission of proposals, the Department of Community and Human Development will review all proposals received for completeness and eligibility. A list of eligible and ineligible proposals will be submitted to the City Council and the Community Development Steering Committee no later than Tuesday, January 28, 2014. Agencies submitting applications that do not meet the minimum eligibility criteria will be notified that their applications will not be considered for funding.

The results of these reviews are submitted to the Community Development Steering Committee during the Committee's deliberations on the proposals. The Steering Committee will follow the Proposal Review Process outlined in the Community Development Citizen Participation Plan. After review, the Steering Committee will submit a listing of recommended projects to the City Council.

## CITY COUNCIL ACTION

City Council will make the final decision regarding the projects to be funded in the 40th Year (2014-2015) CDBG Program, and the CDBG budget will be included in the Annual Action Plan which constitutes the City's annual consolidated application that is submitted to HUD. On Tuesday, May 6, 2014, City Council is tentatively scheduled to adopt a Proposed Annual Action Plan for 2014-2015. The Proposed Annual Action Plan will be advertised in a local newspaper, and will be made available for public comment for 30 calendar days. City Council is tentatively scheduled to adopt the final Annual Action Plan on Tuesday, June 17, 2014.

If you have any questions, or need assistance in completing this application, please contact:

Kevin Pitts or Roxanne Varela, Grant Planners  
Telephone No: (915) 541-4643

For additional information regarding Ordinance No. 9779, Non-Discrimination Against Persons with Disabilities, please contact the ADA Accessibility Coordinator, Engineering Department, 222 South Campbell, El Paso, TX, 79901, telephone number (915) 541-4200

Applicants should submit an original and two (2) copies of materials requested on pages 1 through 37 of the application section and one set of required attachments (such as By-laws, Audit, Articles of Incorporation, Assurances, etc.), along with a completed checklist. All applications must be bound by clips. **Please do not staple, bind, secure with rubber bands, or put in a folder or notebook.**

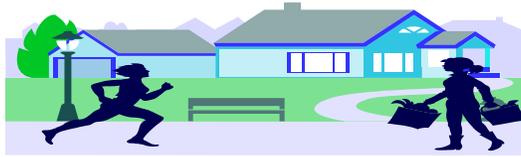
DEADLINE FOR SUBMISSION OF PUBLIC FACILITIES COMMUNITY DEVELOPMENT BLOCK GRANT FUNDING APPLICATIONS IS **6:00 P.M. ON THURSDAY, December 12, 2013.** APPLICATIONS AND ALL REQUIRED ATTACHMENTS MUST BE RECEIVED BY THE DEADLINE DATE AND TIME IN ORDER TO BE CONSIDERED FOR FUNDING. APPLICATIONS MUST BE DELIVERED TO THE FOLLOWING ADDRESS:

DEPARTMENT OF COMMUNITY AND HUMAN DEVELOPMENT  
O'ROUKE RECREATION CENTER  
701 MONTANA  
EL PASO, TEXAS 79902

**Please do NOT submit instruction pages i through viii**

# COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM 40TH YEAR (2014-2015)

*The City of El Paso wants to know how we can help improve your neighborhood!*



## CITIZEN REQUEST FORM

### CDBG FUNDS CAN BE USED FOR THE FOLLOWING TYPES OF PROJECTS:

NEIGHBORHOOD RECREATION AND SENIOR CENTERS  
PARKS AND OTHER PUBLIC FACILITIES  
STREET AND DRAINAGE IMPROVEMENTS

*Projects MUST be located in District #2 or District #4*

### CDBG FUNDS CANNOT BE USED FOR THE FOLLOWING TYPES OF PROJECTS:

- Projects requiring the purchase of land, buildings, or equipment; or
- For maintenance (fixing) of streets, repairing pot holes, moving railroad tracks, cleaning streets, alleys or drainage canals (*please contact the Department Of Transportation at 621-6750*); or
- For traffic signs, traffic controls, speed bumps, etc. (*please contact the Department of Transportation at 621-6750*); or
- To report litter, trash accumulation, weeds, abandoned homes, violations on private property, etc. (*please contact the Environmental Services Compliance Division at 599-6290*).

Please contact the Department of Community and Human Development at 541-4155 for project eligibility. Contact the appropriate City department at 541-4000 for project feasibility. For example, if you are proposing a park improvement, contact the Parks and Recreation Department before you submit this Citizen Request to Community Development.

**DEADLINE FOR RECEIVING REQUESTS IS 6:00 P.M. THURSDAY, OCTOBER 24, 2013**

Contact Roxanne Varela at 541-4155 if you have any questions or need assistance in completing this form.

Continued on back



# CITIZEN REQUEST FORM

To submit a request, please describe it clearly in the space below. Be sure to provide your name, address, and phone number so we can contact you if we have any questions.

**Deadline to submit requests: 6:00 p.m., Thursday, October 24, 2013**

## PLEASE PRINT

NAME: \_\_\_\_\_ PHONE: (\_\_\_\_) \_\_\_\_\_

ADDRESS: \_\_\_\_\_ ZIP CODE \_\_\_\_\_

E-MAIL ADDRESS: \_\_\_\_\_

If requesting Street projects, PLEASE DESCRIBE the exact location and boundaries (example: San Antonio Avenue from Tays Street to Cotton Street), and the problems you are experiencing (example: poor drainage, no curbs, no sidewalks, etc.).

REQUEST(S): \_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

TELL US WHY THE NEIGHBORHOOD NEEDS THIS (OR THESE) PROJECT(S):

\_\_\_\_\_

\_\_\_\_\_

If you need more space to describe your project, please attach additional pages.

You may also include pictures, drawings, or a petition signed by your neighbors to show support for your project. **Note: Pictures cannot be returned.**

After receiving request(s), the Department of Community and Human Development will determine their eligibility. Eligible requests will be forwarded to the appropriate City Department for further consideration. You will be informed as to the status of your request no later than December 6, 2013.

### Bring this form to:

Department of Community and Human Development  
701 Montana, El Paso, Texas 79902

### Or mail to:

P O Box 1890, El Paso TX 79950-1890  
Phone: (915) 541-4643

**For office use only: District # 2 OR #4**

CT \_\_\_\_\_ BG \_\_\_\_\_; CT \_\_\_\_\_ BG \_\_\_\_\_; CT \_\_\_\_\_ BG \_\_\_\_\_; CT \_\_\_\_\_ BG \_\_\_\_\_;

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**2014-2015  
EMERGENCY SOLUTIONS GRANT PROGRAM (ESG)**



**Department of Community & Human Development  
Pat O'Rourke Recreation Center, 701 Montana Avenue  
P. O. Box 1890  
El Paso, Texas 79950-1890**

**CLOSING DATE: Monday, October 28, 2013 at 6:00 p.m.**



**2014-2015**

**EMERGENCY SOLUTIONS GRANT**

**FUNDING REQUEST**

On May 20, 2009, President Obama signed into law a bill to reauthorize the McKinney-Vento Homeless Assistance program, a program under the U.S. Department of Housing and Urban Development (HUD). The Homeless Emergency Assistance and Rapid Transition to Housing Act of 2009 (HEARTH Act) amended the McKinney-Vento Homeless Assistance Act, revising the Emergency Shelter Grants Program in significant ways and renaming it the Emergency Solutions Grants (ESG) program. The ESG Interim Rule took effect on January 4, 2012. It revised regulations for the Emergency Shelter Grant program by establishing the regulations for the Emergency Solutions Grant program, which replaced the Emergency Shelter Grant program. The change in the program's name, from Emergency Shelter Grants to Emergency Solutions Grant, reflects the change in the program's focus from addressing the needs of homeless people in emergency or transitional shelters to assisting people to quickly regain stability in permanent housing after experiencing a housing crisis and/or homelessness. The City of El Paso expects to receive \$500,000 in 2014-2015 **Emergency Solutions Grant (ESG) funds**. The contract period is from September 1, 2014 to August 31, 2015. The City's Department of Community and Human Development is soliciting funding proposals from interested public and private entities for the use of these funds. **Applicants are allowed to provide a 100% match from a Community Development funding source for the Emergency Solutions Grant (ESG) funds being requested.**

This package has been designed to obtain all the information necessary for a complete, fair analysis of each project proposed for Emergency Solutions Grant (ESG) funding. ESG funds will be allocated to agencies using this application process. Letter of Intent format sheets were available in the Community and Human Development office from 8 a.m. September 3, 2013 through 6 p.m. September 12, 2013. Letter of Intent packets were due in the Community and Human Development Office by 6:00 p.m. September 12, 2013. Eligible applicants were then invited to the RFP training on October 3, 2013 where complete application packets were provided. Applications are due October 28, 2013. **Late or incomplete submissions of the Application will not be considered for funding.**

## **PROJECT ELIGIBILITY**

Federal eligibility requirements:

- Applicant's project must provide direct services to clients who qualify under HUD Section 8 income guidelines and who reside within the limits of the City of El Paso. Funded agencies will be required to verify each client's residence and eligibility.
- Applicant must be a governmental agency or have non-profit tax-exempt status under Section 501(c) (3) of the Internal Revenue Service Code at the time of application.
- Applicant must provide services that are non-religious in nature and scope.
- Applicant agencies who plan on providing Homelessness Prevention or Rapid Re-housing with ESG funds will be required to conduct initial and appropriate inspections using **Minimum Habitability Standards Lead-Based Paint and Rent Reasonableness** inspections. On housing units program participants will be moving to. Units should be inspected on an annual basis and upon a change of tenancy.
- Applicants to prevent lead-poisoning in young children, grantees must comply with the
- Applicant agencies should ensure that program participants are enrolled in all applicable mainstream resources. Applicant agencies must carefully assess how ESG funds can be used in conjunction with

other funds to prevent homelessness and rapidly re-house homeless persons, and plan a coordinated approach to serving similar target populations. Federal agencies that received funding for serving persons who are homeless or unstably housed include the U.S. Department of Health and Human Services, Education, Homeland Security, and Labor.

- Applicant agencies must develop and implement procedures to ensure that confidential information obtained pursuant to the ESG Program is maintained and access is restricted in accordance with the requirements of the Texas Public Information Act.
- Applicant agencies must comply with all applicable Fair Housing and Civil Rights Law requirements in 24 CFR Part 5.105(a).
- After May 20, 2011, any emergency shelter that receives ESG funds and serves families with children under the age of 18 years of age will be prohibited from denying admission to any family based on the age of any child under age 18 years of age.

Local eligibility requirements:

- **The minimum funding for a project will be \$30,000.**
- Applicant must comply with City of El Paso Ordinance 9779 (Non-Discrimination Against Persons with Disabilities). In accordance with Ordinance No. 9779, all facilities and programs receiving funding from the City must be accessible for use by persons with disabilities in terms of employment and service. This means that buildings where the CD funded services or projects are located must be accessible to the persons with disabilities, or have an approved transition plan, before the funding can be approved. Please be advised that every application, in order to be accepted for consideration, must contain the signed Accessibility/Letter of Assurance and the fully completed form entitled "Guidelines/Self Evaluation for Community Development and City of El Paso Sub-recipients" for all sites planned for CD funded programming.
- Applicant must demonstrate compliance with City zoning requirements. Applicant must submit a letter from the City Development Department stating that the activities requested for funding are in compliance with the zoning regulations for that address. For projects with multiple service locations, a single letter reflecting all addresses or a letter for each location will be accepted. If the activities are not currently in compliance, the applicant may submit a written workout plan in lieu of the letter. If the applicant is in the process of working out zoning compliance issues, the application will be allowed to advance. However, full compliance must be achieved and a letter of compliance from City Development must be submitted prior to the first City Council Public Hearing, scheduled for May 6, 2014. Projects located in Public Schools or City Parks Department facilities are not required to submit zoning letters.
- Applicant must not have an employee, officer, agent, or anyone who represents the agency in any capacity sitting as a member of the Community Development Steering Committee. Conflict of Interest and all other provisions extend to partners and subcontractors as well.
- Applicant must demonstrate adequate management capacity. All applicants must submit with the ESG funding request a certified audit covering a period ending on a date after January 31, 2012.
- ESG allocations are distributed on a reimbursement basis. Therefore, all agencies receiving funds must demonstrate the financial capacity to fully operate the proposed project for a period of at least three months prior to reimbursement. No services will be considered for unit-based billing, all funded projects will be based on reimbursement of actual expenses.
- Applicants in the Homeless Service Category must be participants in the Homeless Management Information System (HMIS). The Grantee must comply with the Standards for Participation of the El Paso Coalition for the Homeless. The City will rely upon the El Paso Coalition for the Homeless to determine compliance with this requirement.

**The City will also require that all applicants meet the following process standards:**

- Applicants must demonstrate compliance with City Council's Priorities for ESG Category Service Allocations.
- Applicants are encouraged to collaborate in order to maximize the use of funding and streamline services. Applicants must state their intent to partner with another agency in the Letter of Intent. However, the identification of the partnership and plan of action for the partnership must be outlined in the full ESG application when it is submitted to the Community and Human Development office. If any portion of the project will be carried out by a partner, contractor, consultant or other third party, the supplementary pages of the application must be completed reflecting the role of the partner. If an award is granted, the City's prior written approval will be required for any changes exceeding 10% within the consultants' line item.
- Each physical location where funded services are provided is considered to be a separate activity. Therefore any project which will provide services in more than one location must complete an Activity/Partner Supplement for each site. The budgets listed for the combined sites must match the budget for the project.

- Applicants currently receiving Community Development funds must be in compliance with all terms of any contract through the Department of Community and Human Development and have been in good standing during the program year.
- **Applicants may submit more the one proposal within a single service category or in more than one service category.** Each proposed project must be clearly defined and easily differentiated from the others. Proposals cannot be dependent or subsidiary to another proposal, provide essentially the same services as another proposal, or provide services to clients during the same time period that they are being served by another City funded project. Projects that are dependent or subsidiary to one another should be submitted as a single project. No project can be submitted under more than one category.
- Applicants must submit a complete letter of intent and application packet by the deadlines or the project will not be considered for funding. Applicants must attend all required training (see training, below) in order to be considered eligible to apply.
- **Proposal must receive a passing score of 70 or higher on the Application Review or the application will be disqualified from consideration. This score assigned by the Proposal Review Team represents the minimum baseline for consideration.**

## ESG PROGRAM OBJECTIVES

The Emergency Solutions Grants Program is designed to be part of a continuum of care to enable homeless individuals and families to move toward independent living as well as to prevent homelessness. The ESG program provides funding to:

- (1) Engage homeless individuals and families living on the street;
- (2) Improve the number and quality of emergency shelters for homeless individuals and families;
- (3) Help operate these shelters;
- (4) Provide essential services to shelter residents,
- (5) Rapidly re-house homeless individuals and families, and
- (6) Prevent families/individuals from becoming homeless.

## DEFINITION OF HOMELESSNESS

*The HEARTH Act updated the McKinney Vento definition of homelessness, Final Rule, 12/05/12.*

*A Homeless individual or family is defined as:*

- (1) *An individual or family who lacks a fixed, regular, and adequate nighttime residence, meaning:*
  - (i) *An individual or family with a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings, including a car, park, abandoned building, bus or train station, airport, or camping ground;*
  - (ii) *An individual or family living in a supervised publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional housing, and hotels and motels paid for by charitable organizations or by federal, State, or local government programs for low-income individuals); or*
  - (iii) *An individual who is exiting an institution where he or she resided for 90 days or less and who resided in an emergency shelter or place not meant for human habitation immediately before entering that institution;*
- (2) *An individual or family who will imminently lose their primary nighttime residence, provided that:*
  - (i) *The primary nighttime residence will be lost within 14 days of the date of application for homeless assistance;*

- (ii) No subsequent residence has been identified; and
  - (iii) The individual or family lacks the resources or support networks, e.g., family, friends, faith-based or other social networks, needed to obtain other permanent housing;
- (3) Unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless under this definition, but who:
- (i) Are defined as homeless under section 387 of the Runaway and Homeless Youth Act (42 U.S.C. 5732a), section 637 of the Head Start Act (42 U.S.C. 9832), section 41403 of the Violence Against Women Act of 1994 (42 U.S.C. 14043e-2), section 330(h) of the Public Health Service Act (42 U.S.C. 254b(h)), section 3 of the Food and Nutrition Act of 2008 (7 U.S.C. 2012), section 17(b) of the Child Nutrition Act of 1966 (42 U.S.C. 1786(b)), or section 725 of the McKinney-Vento Homeless Assistance Act (42 U.S.C. 11434a);
  - (ii) Have not had a lease, ownership interest, or occupancy agreement in permanent housing at any time during the 60 days immediately preceding the date of application for homeless assistance;
  - (iii) Have experienced persistent instability as measured by two moves or more during the 60-day period immediately preceding the date of applying for homeless assistance; and
  - (iv) Can be expected to continue in such status for an extended period of time because of chronic disabilities; chronic physical health or mental health conditions; substance addiction; histories of domestic violence or childhood abuse (including neglect); the presence of a child or youth with a disability; or two or more barriers to employment, which include the lack of a high school degree or General Education Development (GED), illiteracy, low English proficiency, a history of incarceration or detention for criminal activity, and a history of unstable employment; or
- (4) Any individual or family who:
- (i) Is fleeing, or is attempting to flee, domestic violence, dating violence, sexual assault, stalking, or other dangerous or life-threatening conditions that relate to violence against the individual or a family member, including a child, that has either taken place within the individual's or family's primary nighttime residence or has made the individual or family afraid to return to their primary nighttime residence;
  - (ii) Has no other residence; and
  - (iii) Lacks the resources or support networks, e.g., family, friends, and faith-based or other social networks, to obtain other permanent housing.

## ESG FUNDING ALLOCATIONS

ESG Grant Funds received by the City of El Paso are proposed to be allocated in the following manner:

Allocation of Funding	Activities
<b>60%</b>	Activities related to Street Outreach and Emergency Shelter such as engagement, case management, emergency health services, emergency mental health services and transportation and/or child care, education services, employment assistance and job training, legal services, life skills training and substance abuse treatment.
<b>32.5%</b>	Activities related to Rapid Re-housing for persons who are homeless and/or Homelessness Prevention for persons who are at-risk of being homeless in order to help them stabilize themselves in their current housing or some other alternative housing setting. Both components are to include housing relocation and stabilization services and short- and/or medium-term assistance to individuals and families.
<b>\$30,000 of 32.5% HMIS set-aside (Non-competitive)</b>	Activities related to the HMIS Lead Agency, an organization designated by the Continuum of Care to operate the area's HMIS. Costs include purchase or lease of computers, software licenses, technical support, office space, salaries, data collection, data entry, data analysis, reporting, analyzing patterns of ESG use, training provider staff, etc.

<b>7.5%</b>	City of El Paso - Administrative Costs
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Rules for agencies receiving set-asides:

1. Agencies and City Departments with non-competitive set-asides may not apply in the general Public Services, Emergency Solutions Grant or Housing for Persons with AIDS Request for Proposals. Agencies and City Departments applying for an Incubator Grant may not apply in any of the other service categories.
2. Agencies with non-competitive set-asides are required to complete an application and make any needed corrections to facilitate contract writing and to provide for a complete file. Agencies applying for competitive set-asides will complete the appropriate proposal format and make any needed corrections.
3. Agencies receiving set-asides for multiple programs must adhere to the **\$30,000 grant minimum**.

## ELIGIBLE PROGRAM PARTICIPANTS

There are two eligible target populations identified for ESG funds: persons who are homeless and persons at risk of homelessness. Applicant agencies are responsible for verifying and documenting the individuals' that are homeless or at risk of homelessness that qualifies them for receiving assistance. Applicant agencies are required to evaluate and certify the eligibility of program participants at least once every three (3) months for all persons receiving medium-term rental assistance. If a household or individual needs more intensive services or long-term assistance, or is not at risk of homelessness, applicant agencies should link them to other appropriate available resources. Individuals and families, whether homeless or housed, must at least meet the following minimum requirements:

- 1) Have at least an initial consultation with a Case Manager or other authorized representative who can determine the appropriate type of assistance to meet their needs.
- 2) The household must be at or below **30 percent** of the Area Median Income (AMI). Income limits. The HUD income guidelines are available in Exhibit A of this application.
- 3) The household must either be homeless or at risk of losing its housing and meet both of the following circumstances: no appropriate subsequent housing options have been identified; and the household lacks the financial resources and support networks needed to obtain immediate housing or remain in existing housing. Clients must meet the "but for" test. The question to ask is "Would this individual or family be homeless if they were not assisted with ESG funds?" The assistance must be necessary to avoid eviction or termination of utility services. Consideration should also be given to whether the individual or household will be able to resume payments after the ESG program cannot assist them. Case management services should be provided to assist the individual and family to work toward self-sufficiency.

**Client applicants must meet one or more of the following risk factors for homelessness to be considered for the ESG Program:**

- Eviction within two (2) weeks from a private dwelling (including housing provided by family or friends);
- Discharge within two (2) weeks from an institution in which the person has been a resident for more than 180 days (including prisons, mental health institutions, hospitals);
- Residency in housing that has been condemned by housing officials and is no longer meant for human habitation;
- Sudden or significant loss of income;
- Sudden or significant increase in utility costs;
- Mental health or substance abuse issues;
- Physical disabilities and other chronic health issues, including HIV/AIDS;
- Severe housing cost burden (greater than 50% of income for housing costs);
- Homeless in last 12 months;
- Young head of household (under 25 years with children or pregnant);
- Current or past involvement with child welfare, including foster care;

- Pending foreclosure of rental housing;
- Extremely low income (less than 30% of Area Median Income);
- High overcrowding (the number of persons exceeds health and/or safety standards for the housing unit size);
- Past institutional care (prison, treatment facility, hospital);
- Recent traumatic life event, such as death of a spouse or primary care provider, or recent health crisis that prevented the household from meeting its financial responsibilities;
- Credit problems that preclude obtaining housing; or
- Significant amount of medical debt.

### **Sub-populations**

The ESG legislation stresses the importance of ESG funds being utilized to prevent homelessness to sub-populations including victims of domestic violence, veterans, persons aging out of foster care, and persons released from an institution (including prisons, jails, mental health institutions, hospitals, treatment facilities) who have been a resident for more than 180 days. Special consideration will be given to applicant agencies submitting an application that address the needs of any of the sub-populations.

## **ELIGIBLE ACTIVITIES**

ESG funds may be used for one or more of the following activities:

### **1) Street Outreach:**

Engagement Case Management Emergency Health Services  
Emergency Mental Health Services Transportation

### **2) Emergency Shelter:**

Essential Services  
Case Management Child Care Education Services  
Employment Assistance and job training Outpatient health Services  
Legal Services  
Life Skills Training  
Substance Abuse Treatment Services  
Transportation  
Shelter Operations

### **\* 3) Homelessness Prevention (For Persons at-risk of Homelessness)**

Housing Relocation and Stabilization Services – Financial Assistance Costs  
Last month's rent Rental application fees Security deposits Utility deposits  
Utility payments Moving Costs  
Housing Relocation and Stabilization Services – Housing Services Costs  
Housing Search and Placement Housing Stability Case Management Meditation  
Legal Services Credit Repair  
Short-term rental assistance (up to 3 months of rent)  
Medium-term rental assistance (up to 24 months of rent)

### **\* 4) Rapid Re-Housing (For Homeless Persons)**

Housing Relocation and Stabilization Services – Financial Assistance Costs  
Last month's rent Rental application fees Security deposits Utility deposits  
Utility payments Moving Costs  
Housing Relocation and Stabilization Services – Housing Services Costs  
Housing Search and Placement Housing Stability Case Management Meditation  
Legal Services Credit Repair  
Short-term rental assistance (up to 3 months of rent)  
Medium-term rental assistance (up to 24 months of rent)

*\* Include provisions for Housing Relocation and Stabilization services & Short-term and Medium-term Rental Assistance.*

### **Housing Relocation and Stabilization Services**

for individuals or families at risk of homelessness, including housing search, mediation or outreach to property owners, legal services, credit repair, providing security or utility deposits, utility payments, rental assistance for a final month at a location, assistance with moving costs, or other activities that are effective at (A) Stabilizing individuals and families in their current housing or (B) Quickly moving such individuals and families to other permanent housing.

Housing search and placement funds may be used for services or activities designed to assist individuals or families in locating, obtaining, and retaining suitable housing. Component services may include: tenant counseling, assisting participants to understand leases, securing utilities, making moving arrangements, representative payee services concerning rent and utilities, and mediation and outreach to property owners related to locating or retaining housing. Regarding legal services to help pay people stay in their homes, such services must be provided by a lawyer or other person(s) under the supervision of a lawyer to assist program participants with legal advice and representation in administrative or court proceedings related to tenant/landlord matters or housing issues. Legal services related to mortgages are not allowable. Credit repair includes costs associated with assisting program participants with critical skills related to household budgeting, money management, accessing a free personal credit report, and resolving personal credit issues.

### **Rental Assistance**

Rental assistance to provide short-term or medium-term housing to homeless individuals or families or individuals or families at risk of homelessness. Such rental assistance may include tenant-based or project-based rental assistance. Short-term rental assistance may not exceed rental costs accrued over a period of three (3) months. Medium term rental assistance may not exceed actual rental costs accrued over a period of 4 to 24 months. No participant may receive more than 18 months of assistance. After three (3) months of assistance, a participant must be re-evaluated for eligibility to receive up to 21 additional months of medium-term rental assistance, for a total of 24 months. HUD encourages grantees and sub grantees to provide ongoing case management to all program participants in order to transition them to independence, including permanent housing arrangements. Rental assistance may be used to pay up to six (6) months of rental arrears for eligible participants. Such may be paid if the rental payment enables the participant to remain in the housing unit for which the arrears are being paid or to move to another unit. If ESG funds are used to pay arrears, the arrears are included in determining the maximum 24 months of assistance. Rental assistance must be in compliance with HUD's standard of "rent reasonableness".

## **5) HMIS (Homeless Management Information System)**

*(Or a comparable system if the recipient is a victim services or legal services provider)*

Operation of HMIS

Data collection

Data entry

Data analysis

Reporting

Analyzing patterns of ESG use

Purchase of HMIS software and/or user licenses

Leasing or purchasing needed computer equipment for providers

Training provider staff

## **INELIGIBLE ACTIVITIES**

ESG funds shall not be utilized permanent housing; acquisition of real property; new construction; addition of square footage, property clearance or demolition; direct payments to individuals; to support inherently religious activities such as worship, religious instruction, or proselytization; or to rehabilitate or repair buildings such as sanctuaries, chapels, and other rooms that a congregation uses as its principal place of worship.

ESG funds shall not be used for application for Federal funds or unprogrammed funds.

ESG funds shall not be used for recruitment or on - going training of staff, depreciation, advertisement, entertainment, conferences, or retreat, public relations, advertising, bad debts/late fees, or mortgage payments of the applicant agency.

ESG funds shall not be used for HMIS activities other than by the HMIS Lead Agency as described in the Allocation of Funding above. ESG funds shall not be used for planning and development of HMIS systems, development of new software systems, and replacing state and local government funding for existing HMIS. Only those jurisdictions that do not have an HMIS already implemented may use a portion of these funds for HMIS implementation or start-up activities.

## MATCH REQUIREMENT

ESG applicant agencies must match their award amount with **100% amount or greater amount of resources other than ESG funds**. Therefore, ESG applicant organizations must demonstrate access to resources that may be used as match. Matching funds used for this ESG project may not be used to match any other CD project or grant.

## CITY COUNCIL PRIORITIES FOR ESG ALLOCATION

City Council has based the priorities below on the premise that;

- a healthy local economy can promote the quality of life for all El Pasoans, and
- strong neighborhoods and strong families promote a healthy economy, safe communities, and productive citizens, and
- attractive parks and community centers promote strong families and neighborhoods, and
- educated young persons with strong characters promote strong families and neighborhoods as well as a healthy economy, and
- families and persons free of the effects of physical and mental illness and disabilities promote strong families and neighborhoods, and
- a community friendly to older populations is attractive to persons seeking a community in which to retire and is attractive to corporations and businesses interested in marketing to aging baby boomers, and
- reducing the number of homeless persons will increase the community's attractiveness to persons and corporations wishing to relocate to El Paso,

**Therefore, the Mayor and City Council established the following priorities for consideration of funding for ESG projects: Economic Development and self-sustainability is a goal held prominently by the City of El Paso and its public, private, and non-profit partners. As such, ESG funding priorities will recognize a holistic and results-oriented approach to attaining that goal.**

### • VALUES FOR PROPOSAL CONSIDERATION

The following values will be used when considering projects for ESG funding:

#### CONTINUUM VALUES

Continuum values reflect elements that contribute to the integration of diverse projects in providing continuums of care and comprehensive community services. Projects should:

1. Stimulate and enhance the lives of a diverse population of clients.
2. Create partnerships that maximize resources and enhance services.
3. Promote maximum independence for clients.
4. Enhance quality of life for clients and produce beneficial outcomes for clients.
5. Achieve cost-effective use of resources.
6. Fulfill community needs.
7. Complement or expand the existing Continuum of Care.

8. Encompass adequate geographic coverage.
9. Ensure services to clients who would otherwise be unserved or underserved.
10. Show that withdrawing the project would have a significant impact on the target population/clients.
11. Demonstrate the relationship between the project proposal and City Council's priorities.

### PROJECT VALUES

Project values reflect traits deemed valuable in terms of individual projects. Projects should:

1. Demonstrate a project history of successful implementation and budget management. In the case of new projects, demonstrate a sound plan for implementation, management controls and an adequate budget.
2. Present a budget appropriate to the proposed program.
3. Serve a significant number of clients and/or have a significant impact.
4. Focus on care in the least restrictive, most inclusive environment.
5. Demonstrate a cost effective service.
6. Demonstrate feasibility and can demonstrate result-oriented outcomes.
7. Demonstrate a close relationship of direct services funding to the total request.
8. Clearly define population to be served and geographic area of coverage.
9. Incorporate the service as part of an integrated continuum of care.

### AGENCY VALUES

Agency values reflect components of management capacity and fiscal responsibility. Projects should:

1. Commit adequate resources, infrastructure and capacity to support the project (past & present).
2. Demonstrate responsible fiscal and project management.
3. Show capacity, ability and/or history to meet contract obligations.
4. Demonstrate economic viability and efficiency.
5. Have planned and/or implemented a system to document client eligibility.
6. Document client satisfaction.
7. Participate in applicable community coalitions and efforts.
8. Demonstrate sound fiscal history and annual audited financial statements
9. Demonstrate feasibility and impact of proposed outcomes and cost effectiveness of the program including leveraging of funds with ESG dollars

## TRAINING

The Workshop will be held to provide training for completion of the application and understanding of ESG requirements. The Workshop will provide an opportunity for agencies with mutual goals to meet as a group, discuss needs, gaps and opportunities to refine the Continuum of care within their service category. Attendance by the Executive Director, the Program Director, and/or the Grant Writer at the training workshop is required to be considered for funding. If you require any special accommodation during the training, please contact us as soon as possible so we can make any necessary arrangements.

**The Workshop will be held at the El Paso Center for Children, Multi-purpose Conference room, 2200 N. Stevens Street.**

- \* RFP Training Workshop for all grantees, **Thursday, October 3, 2012, from 9:00 am to Noon.**

A supplementary training for completion of the application will be held on October 15, 2013 by RSVP only, and will be canceled if no reservations are made.

## REVIEW AND SCORING PROCESS

A Proposal Review Committee will be established for each service category. Staff will make every effort to establish committees with the composition described below; however necessary substitutions may be made.

1. CD staff person
2. City staff person (Police, Health, Parks, etc.,)
3. Applicant from a different service category
4. Member of the public

By submitting an application or accepting grant renewal, each agency agrees to volunteer to be a member of the review team. The actual team members will be selected by CD staff, with a primary focus on selecting individuals with no relationship to any of the applicant agencies in the service category being reviewed. All review team members will be required to sign a Conflict of Interest Disclosure affidavit.

CD Staff will determine the eligibility of each application. The Proposal Review Team will perform a detailed technical review of each eligible proposal. This review will include past agency performance, proper completion of the application, and errors and inconsistencies in the proposal. **The Review Team will score each proposal using the ESG Application Review Sheet included with the ESG application. Applications with a final score of less than 70% will not be considered for funding.** Technical review comments, in addition to the scoring tool comments, will be provided to the applicants and to the Steering Committee for their use in reviewing the proposals.

Applicants whose proposals achieved a passing score will be invited to give a presentation to the Proposal Review Committee. Presentation meetings will be open to the public, including other applicants. Audio-visual aids may be used in the presentations, but no client testimonials. Applicant staff or board members who are former clients also may not make personal testimony on the benefits received as program clients.

After the presentations, the Review Team will create individual draft budgets which will be compiled on a spreadsheet and averaged to provide a launch platform for the budget discussion. The Review Team will meet to discuss and develop a final budget recommendation. This meeting will be open to the public. The budget recommendation developed by the Proposal Review Team will be presented to the Steering Committee as staff's budget recommendation.

## STEERING COMMITTEE REVIEW PROCESS

The Steering Committee will follow the Proposal Review Process in the Community Development Citizen Participation Plan. Accordingly, the Steering Committee will hold open meetings to review the public service proposals. A single Steering Committee meeting will be held in which CD Staff will present the budget recommendations developed by the Proposal Review Team. A member of each Review Team will be present in the event the Steering Committee has any questions regarding the process used to develop the budget recommendation. Steering Committee will review each budget and determine whether to support the budget recommendation as submitted or to deliberate further. If the committee elects to support the budget as submitted, no further discussion is necessary and it becomes the Steering Committee's recommendation for that service category. If the committee feels that further deliberation is warranted, a meeting is scheduled for affected applicants to attend and respond to questions from the Steering Committee. The Steering Committee will receive oral and written comments from the public regarding the applications.

At the conclusion of the comments, the Steering Committee will then critically review the staff recommendations, evaluate the proposals, deliberate and adopt a recommendation for the distribution of the funds under the service category that is being reviewed. Proposals will be evaluated using the following criteria:

- Thoroughness and clarity of the application
- Demonstration of need for the project
- Demonstration of applicant's capacity to perform project
- Cost effectiveness of the project
- Reasonableness of the project budget

In those instances where the Steering Committee and the Proposal Review team recommendations are different, the Proposal Review Team may request and be afforded an opportunity to meet with the Steering Committee to discuss the differences for a possible compromise.

## **PROPOSED OUTCOME(S) & CONTINUUM OF CARE (CoC) PERFORMANCE STANDARDS**

The City of El Paso has implemented a performance measurement system to gauge the success of projects awarded funding in its jurisdiction. In addition, the El Paso Continuum of Care (CoC) has also implemented performance standards that must be collectively met. Therefore, applicants for ESG funding are now required to address in the application packet the outcome(s) for the proposed project/activity, that is, the benefit(s) that will result from the project/activity after completion. Outcomes describe the impact that will result from the project/activity, and are the benefits to individuals, families, organizations and communities derived from construction of the project or participation in a program or service. All ESG applicants are expected to state the expected outcome(s) of their project/activity in the application packet, and further, should have the capability to track the outcome(s) over time to report on results if the project/activity is eventually funded. Projects funded will have a contractual obligation to meet projected outcomes. Further technical assistance on this subject will be provided to funded agencies.

## **APPEALS PROCESS**

Determination of project ineligibility under the Federal or local eligibility requirements and the Application Review score are not subject to appeal. However, if an applicant feels that the determination of ineligibility or elements of the score were based on a misunderstanding, they may contact CD staff and request a meeting to further discuss the matter. Such a request must be delivered to CD in writing within seven (7) days of receiving the disqualification notice, in order to allow the project to be re-integrated into the application process if appropriate.

An Appeals/Grievance Sub-committee of the Steering Committee will be formed for the purpose of hearing agency appeals. Agencies may submit a written appeal REGARDING PROCESS ISSUES ONLY within two (2) working days after the Proposal Team recommended budget is released. Before the recommendations are submitted to the entire Steering Committee as a whole, the Appeals/Grievance Subcommittee will hear petitions from agencies that have submitted an appeal. The Appeals/Grievance Subcommittee has the authority to review complaints about the funding process. The Appeals/Grievance Subcommittee's recommendations will be forwarded to and acted upon by the Steering Committee as a whole at the time that the staff recommendation is considered by the Steering Committee.

## **LOBBYING**

Under section 1352, title 31, U.S. Code, no Federal appropriated funds may be paid or have been paid, by or on behalf of the applicant, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with Federal contract, grant, loan, or cooperative agreement, the applicant must complete and submit Standard Form-ILL, "Disclosure Form to Report Lobbying".

## **EXIT CONFERENCE**

An exit conference will be provided upon request to those agencies whose projects are not funded following the final City Council Budget Hearing. The purpose of this conference will be capacity building and a discussion of alternative resources and approaches.

## CONTACT INFORMATION

Please provide all information requested in this package. Follow the application format and restrict your responses to the space provided. Failure to meet all the rules and requirements of this application packet and process may result in your application not being accepted for consideration. If you have any questions, or you require assistance in completing this package, please contact:

Connie Jimenez, Grant Planner  
call (915) 541-4246 V/TDD, Fax (915) 541-4370  
or E-mail: [Jimenezcp@elpasotexas.gov](mailto:Jimenezcp@elpasotexas.gov)

For additional information regarding Ordinance No. 9779, you may contact the ADA Accessibility Coordinator, Rick Talamo, Engineering Department, Tillman Health Center, 222 S. Campbell, El Paso, TX, 79901, telephone number (915) 541-4883.

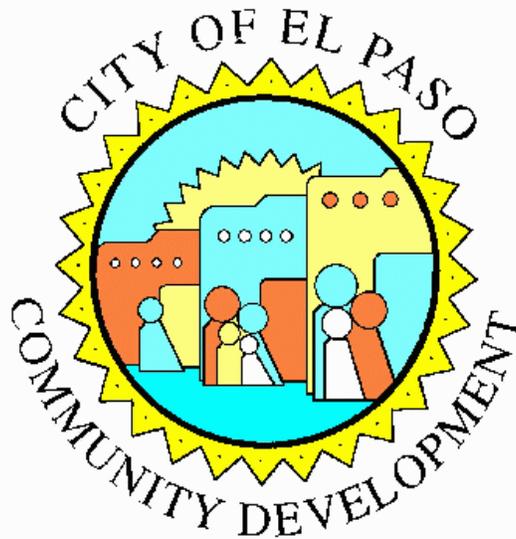
Applicants should submit an original and one copy of materials requested on pages **1** through **18** of the application section and one copy of required attachments, along with a completed checklist.

DEADLINE FOR SUBMISSION OF ESG FUNDING APPLICATIONS IS **6:00 P.M. ON MONDAY, OCTOBER 28, 2013**. APPLICATIONS AND ALL REQUIRED ATTACHMENTS MUST BE RECEIVED BY THE DEADLINE DATE AND TIME IN ORDER TO BE CONSIDERED FOR FUNDING. APPLICATIONS MUST BE DELIVERED TO THE FOLLOWING ADDRESS:

**Department of Community and Human Development  
Pat O'Rourke Recreation Center  
701 Montana Avenue, El Paso, Texas 79902**



HOUSING OPPORTUNITIES FOR  
PERSONS WITH AIDS (HOPWA)  
**2014-2015**



**Department of Community and Human Development  
Pat O'Rourke Recreation Center, 701 Montana  
P.O. Box 1890  
El Paso, Texas 79950-1890**

**Closing Date: October 28, 2013 at 6:00 p.m.**



## HOUSING OPPORTUNITIES FOR PERSONS WITH AIDS (HOPWA) 2014-2015 FUNDING REQUEST

The Housing Opportunities for Persons with AIDS (HOPWA) Program was established in 1992 by the Department of Housing and Urban Development (HUD) primarily to address the specific needs of persons living with HIV/AIDS and their families. The City of El Paso anticipates receiving approximately \$340,000 in HOPWA Formula Program funds from HUD for the program year beginning September 1, 2014 and ending on August 31, 2015.

The City's Department of Community and Human Development is soliciting funding proposals from interested public and private non-profit agencies serving the City of El Paso and other communities in El Paso County for the use of these funds. **Applicants will be required to provide 10% of the cost of the HOPWA project in cash.** This package has been designed to obtain all of the information necessary for a complete, fair analysis of each HOPWA project proposed for funding. HOPWA funds will be allocated to agencies using this application process. Letter of Intent format sheets were available in the Community and Human Development office from 8 a.m. September 3, 2013 through 6 p.m. September 12, 2013. Letter of Intent packets were due in the Community and Human Development Office by 6:00 p.m. September 12, 2013. Eligible applicants were then invited to the RFP training on October 7, 2013 where complete application packets were provided. Applications are due October 28, 2013. **Late or incomplete submissions of the Application will not be considered for funding.**

The Department of Community and Human Development (DCHD) will conduct a mandatory training workshop for HOPWA applicants on:

**Monday, October 7, 2013 at 2:00 p.m.**  
**In the CD Conference Room**  
Pat O'Rourke Recreation Center, 701 Montana

**Attendance at the training workshop is mandatory in order to be considered for funding.**

The executive director, the program director, or grant writer must represent the applicant at the workshop. Please bring your HOPWA application packet with you. **FAILURE TO HAVE YOUR AGENCY REPRESENTED AT THE WORKSHOP WILL DISQUALIFY THE AGENCY FROM APPLYING FOR HOPWA FUNDING.** If a workshop participant requires special accommodation during the workshop, please contact the Department of Community and Human Development as soon as possible so that necessary arrangements can be made.

### HOPWA ELIGIBLE ACTIVITIES

HOPWA funds may be used to assist all forms of housing designed to prevent homelessness including emergency housing, shared housing arrangements, apartments, single room occupancy (SRO) dwellings, and community residences. However, any HOPWA subsidized housing must be located within the city limits of El Paso. Supportive services must be provided as part of any HOPWA assisted housing, but HOPWA funds may also be used to provide services independently of any housing activity. The following activities may be carried out with HOPWA funds:

1. Housing information services including, but not limited to, counseling, information, and referral services to assist an eligible person to locate, acquire, finance and maintain housing. This may also include fair housing counseling for eligible persons who may encounter discrimination on the basis of race, color, religion, sex, age, national origin, familial status, or disability;

2. Resource identification to establish, coordinate and develop housing assistance resources for eligible persons (including conducting preliminary research and making expenditures necessary to determine the feasibility of specific housing-related initiatives);
3. Project- or tenant-based rental assistance including assistance for shared housing arrangements;
4. Short-term rent, mortgage, and utility payments to prevent the homelessness of the tenant or mortgagor of a dwelling, up to 21 days;
5. Supportive services include, but not limited to, assessment and case management, drug and alcohol abuse counseling and treatment, mental health, day care, personal assistance, nutritional services, intensive care (when required), and assistance on other Federal/State/Local benefits and services

## PROJECT ELIGIBILITY

### Federal eligibility requirements:

- Applicant's project must provide services to HOPWA eligible persons and their families, and persons affected with HIV/AIDS and their families. An **ELIGIBLE PERSON** is defined as a person with acquired immunodeficiency syndrome or a related disease who is low-income and the family of such a person. The term "**acquired immunodeficiency syndrome and related diseases**" means the disease of acquired immunodeficiency syndrome and any conditions arising from the etiologic agent for acquired immunodeficiency syndrome. A low-income individual is a person with household income that is at 80% of the median income or less. HUD income guidelines are issued annually. Documentation must be maintained indicating that the assisted person is HIV positive or has a diagnosis of AIDS, as determined by a health professional competent to make such a determination. Sufficient determinations include documentation resulting from appropriate HIV tests administered by a physician's office, HIV counseling center or community health center. Documentation must also confirm that the eligible person and his/her family have a low income.
- Applicant must be a public agency or have a non-profit exempt status under Section 501 (c) (3) of the Internal Revenue Service Code at the time of application. A copy of the IRS letter must be included with the application.
- HOPWA funds **cannot** be used to match other federal grants or loans.

### Local eligibility requirements:

- The minimum funding for a project will be \$30,000.
- Clients served by the HOPWA project must be residents of El Paso County.
- Applicant partners, two (2) or more agencies working together to implement a project, may apply. The partnership must identify the fiscal agent who will be the main applicant for the project. If any portions of the project will be carried out by a partner, contractor, consultant or other third party, the supplementary pages of the project application must be completed reflecting the role of the partner.
- Applicants applying for housing funds must demonstrate that supportive services will be made available to the HOPWA client(s) occupying or benefiting from the housing project. At a minimum, Letters of Intent from two (2) or more service providers, who will make available the supportive services, need to be included with the application. The type of supportive services to be provided need to be identified, and whether or not the client will be charged service fees.
- Applicant must comply with Ordinance 9779 (Non-Discrimination against Persons with Disabilities). In accordance with City of El Paso Ordinance No. 9779 (Non-Discrimination Against Persons with Disabilities), all facilities and programs receiving funding from the City must be accessible for use by persons with disabilities in terms of employment and service. This means that buildings where the HOPWA-funded services or projects are located must be accessible to persons with disabilities, or have an approved transition plan, before the funding can be approved. Please be advised that every application, in order to be accepted for consideration, must contain the signed and completed Assurance of Compliance with Ordinance No. 9779, and Accessibility/Letter of Assurance.
- Applicant must demonstrate compliance with City zoning requirements. Applicant must submit a letter from the City Development Department stating that the activities requested for funding are in compliance with the zoning regulations for that address. For projects with multiple service locations, a single letter reflecting all addresses or a letter for each location will be accepted. If the activities are not currently in compliance, the applicant may submit a written workout plan in

lieu of the letter. If the applicant is in the process of working out zoning compliance issues, the application will be allowed to advance. However, full compliance must be achieved and a letter of compliance from City Development must be submitted prior to the first City Council Public Hearing

- Applicant must not have an employee, officer, agent, or anyone who represents the agency in any capacity sitting as a member of the Community Development Steering Committee.
- Applicant must demonstrate adequate management capabilities. All applicants must submit, with the HOPWA funding request, a certified audit covering a period ending on a date after January 31, 2012.
- Applicants currently receiving funding for any project from the Department of Community and Human Development must be in compliance with all terms of any contract through the Department and must have been in good standing throughout the contract period.
- No more than 90% of the overall cost of the HOPWA project may be requested from the Department of Community and Human Development. **Evidence of the availability of the other funding source(s) must be presented with the HOPWA application.**

**PARTICIPATION IN HUD PROGRAMS BY FAITH-BASED ORGANIZATIONS; PROVIDING FOR  
EQUAL TREATMENT OF ALL HUD PROGRAM PARTICIPANTS;  
FINAL RULE EFFECTIVE OCTOBER 30, 2003**

- (1) Organizations that are religious or faith-based are eligible, on the same basis as any other organization, to participate in the Housing Opportunities for Persons with Aids (HOPWA) program. Neither the Federal government nor a State or local government receiving funds under HOPWA program shall discriminate against an organization on the basis of the organization's religious character or affiliation.
- (2) Organizations that are directly funded under the HOPWA program may not engage in inherently religious activities, such as worship, religious instruction, or proselytization, as part of the programs or services funded under this part. If an organization conducts such activities, the activities must be offered separately, in time or location, from the programs or services funded under this part, and participation must be voluntary for the beneficiaries of the HUD-funded programs or services.
- (3) A religious organization that participates in the HOPWA program will retain its independence from Federal, State, and local governments, and may continue to carry out its mission, including the definition, practice, and expression of its religious beliefs, provided that it does not use direct HOPWA funds to support any inherently religious activities, such as worship, religious instruction, or proselytization. Among other things, faith-based organizations may use space in their facilities to provide HOPWA-funded services without removing religious art, icons, scriptures, or other religious symbols. In addition, a HOPWA-funded religious organization retains its authority over its internal governance, and may retain religious terms in its organization's name, select its board members on a religious basis, and include religious references in its organization's mission statements and other governing documents.
- (4) An organization that participates in the HOPWA program shall not, in providing program assistance, discriminate against a program beneficiary or prospective program beneficiary on the basis of religion or religious belief.

**PERFORMANCE OUTCOME MEASUREMENT SYSTEM**

The Department of Housing and Urban Development (HUD) requires the use of performance and outcome measures for programs utilizing HOPWA funds. The Performance Outcome Measurement System provides the framework for capturing program outcomes for HUD formula grant programs under a new method. The method, implemented in 2006, enables HUD to describe and report program results and accomplishments at a national level. Thus, applicants for HOPWA funding are required to address, in the application packet, the outcome(s) for the proposed project/activity. An outcome is the benefit resulting from the project/activity after completion. Outcomes show how the project benefits a community

or people served. All HOPWA applicants are required to state the expected outcome(s) of their project/activity in the application packet and, further, must have the capability to track the outcome(s) over time to report on results/accomplishments, if the project/activity is eventually funded.

## OTHER PROJECT COMPLIANCE AND IMPLEMENTATION ISSUES

### **Compliance with local, State and Federal laws**

The applicant must comply with all City Codes, including City, State and Federal handicapped accessibility and historic preservation requirements

**Fair Housing Act** - The applicant must comply with the Fair Housing Act, Executive Order 11063 (Equal Opportunity in Housing), the Civil Rights Act of 1964, the Age Discrimination Act of 1975, and Executive Order 11246 (Equal Employment Opportunity). Agencies operating programs/services in CDBG-funded facilities, as applicable, will be required to develop and implement Affirmative Marketing policies and procedures.

### **Lobbying**

Under section 1352, title 31, U.S. Code, no Federal appropriated funds may be paid or have been paid, by or on behalf of the applicant, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with Federal contract, grant, loan, or cooperative agreement, the applicant must complete and submit Standard Form-ILL, "Disclosure Form to Report Lobbying".

**Authority to Apply** - Written minute action and/or Board approval documentation signed by the Board President authorizing submittal and signature of the CDBG application by Board President (or other authorized representative) must be submitted with the application.

## REVIEW AND SCORING PROCESS

A Proposal Review Committee will be established for the HOPWA Applications. Staff will make every effort to establish committees with the composition described below; however necessary substitutions may be made.

1. CD staff person
2. City staff person (Police, Health, Parks, etc)
3. Applicant from a different service category
4. Member of the public

By submitting an application, each applicant agrees to volunteer to be a member of the review team. The actual team members will be selected by CD staff, with a primary focus on selecting individuals with no relationship to any of the applicant agencies submitting HOPWA proposals. All review team members will be required to sign a Conflict of Interest Disclosure affidavit.

CD Staff will determine the eligibility of each application. The Proposal Review Team will perform a detailed technical review of each eligible proposal. This review will include past agency performance, proper completion of the application, and errors and inconsistencies in the proposal. **The Review Team will score each proposal using the HOPWA Application Review Sheet included with the HOPWA application. Applications with a final score of less than 70% will not be considered for funding.** Technical review comments, in addition to the scoring tool comments, will be provided to the applicants and to the Steering Committee for their use in reviewing the proposals.

Applicants whose proposals achieved a passing score will be invited to give a presentation to the Proposal Review Committee. Presentation meetings will be open to the public, including other applicants. Audio-visual aids may be used in the presentations, but no client testimonials. Applicant staff or board members who are former clients also may not make personal testimony on the benefits received as program clients.

After the presentations, the Review Team will create individual draft budgets which will be compiled on a spreadsheet and averaged to provide a launch platform for the budget discussion. The Review Team will meet to discuss and develop a final budget recommendation. This meeting will be open to the public. The budget recommendation developed by the Proposal Review Team will be presented to the Steering Committee as staff's budget recommendation.

### **STEERING COMMITTEE REVIEW PROCESS**

The Steering Committee will follow the Proposal Review Process in the Community Development Citizen Participation Plan. Accordingly, the Steering Committee will hold open meetings to review the public service proposals. A single Steering Committee meeting will be held in which CD Staff will present the budget recommendations developed by the Proposal Review Team. A member of the review Team will be present in the event the Steering Committee has any questions regarding the process used to develop the budget recommendation. Steering Committee will review each budget and determine whether to support the budget recommendation as submitted or to deliberate further. If the committee elects to support the budget as submitted, no further discussion is necessary and it becomes the Steering Committee's recommendation for that service category. If the committee feels that further deliberation is warranted, a meeting is scheduled for affected applicants to attend and respond to questions from the Steering Committee. The Steering Committee will receive oral and written comments from the public regarding the applications.

At the conclusion of the comments, the Steering Committee will then critically review the staff recommendations, evaluate the proposals, deliberate and adopt a recommendation for the distribution of the funds for the HOPWA proposals being reviewed. Proposals will be evaluated using the following criteria:

- Thoroughness and clarity of the application
- Demonstration of need for the project
- Demonstration of applicant's capacity to perform project
- Cost effectiveness of the project
- Reasonableness of the project budget

In those instances where the Steering Committee and the Proposal Review team recommendations are different, the Proposal Review Team may request and be afforded an opportunity to meet with the Steering Committee to discuss the differences for a possible compromise.

### **ELIGIBILITY AND COMPLETENESS REVIEW**

These application guidelines have been designed to obtain all the information necessary for a fair analysis of each project proposed for HOPWA funding. After the October 28, 2013 deadline for the submission of proposals, the Department of Community and Human Development will review all proposals received for completeness and eligibility. A list of eligible and ineligible proposals will be submitted to the City Council and the Community Development Steering Committee no later than Tuesday January 28, 2014. Agencies submitting applications that do not meet the minimum eligibility criteria will be notified of ineligibility to apply for HOPWA funding.

### **CITY COUNCIL ACTION**

City Council will make the final decision on the projects to be funded in the 2014-2015 HOPWA Program, and the HOPWA budget will be included in the Annual Action Plan which constitutes the City's annual consolidated application that is submitted to HUD. On Tuesday, May 6, 2014, City Council is tentatively scheduled to adopt a Proposed Annual Plan for 2014-2015. The Proposed Annual Plan will be advertised in a local newspaper and the City's website, and will be made available for public comment for 30 calendar days. City Council is tentatively scheduled to adopt the final Annual Plan on Tuesday, June 17, 2014.

Please provide all information requested in this application packet; failure to do so will result in your application not being accepted for consideration. If an item does not apply, place an "N/A" in the space of the appropriate line item. If you have any questions, or need assistance in completing this application, please contact:

Michele Ellington, Grant Planner  
call (915) 541-4371/4059 V/TDD, Fax 541-4370  
or e-mail [EllingtonME@elpasotexas.gov](mailto:EllingtonME@elpasotexas.gov)

For additional information regarding Ordinance No. 9779, you may contact the acting ADA Accessibility Coordinator, Rick Talamo, Engineering Department, Tillman Health Center, 222 S. Campbell, El Paso, TX, telephone number (915) 541-4883.

Applicants should submit an original copy of the full application section with all required attachments (such as By-laws, Audit, Articles of Incorporation, Assurances, etc.), one reviewers' copy of the application without attachment, and a completed checklist.

DEADLINE FOR SUBMISSION OF HOPWA FUNDING APPLICATIONS IS **6:00 P.M. ON MONDAY, OCTOBER 28, 2013.** APPLICATIONS AND ALL REQUIRED ATTACHMENTS MUST BE **RECEIVED** BY THE DEADLINE DATE AND TIME IN ORDER TO BE CONSIDERED FOR FUNDING. APPLICATIONS MUST BE DELIVERED TO THE FOLLOWING ADDRESS:

**Department of Community and Human Development  
Pat O'Rourke Recreation Center  
701 Montana, El Paso, Texas**

# PLANNING SCHEDULE - 40TH YEAR (2014-2015) COMMUNITY DEVELOPMENT PROGRAM

ATTACHMENT K

(All dates are **subject to change** – call CD Department at 541-4643 to verify)

## 2013

- Tuesday, July 22 Neighborhood Services begins developing list of potential projects for the 40<sup>th</sup> Year target areas (Districts #2 & #4). NS works with City Representatives and their constituents, as well as the affected Neighborhood Associations.
- Thursday, August 1 **Deadline** for CDBG Public Services, City Departmental, Citizen Request Form, ESG, HOPWA, Housing (Volunteer Housing Rehabilitation & Fair Housing), Microenterprise Technical Assistance and Public Facility (Non-Profit & Governmental Entity) application narratives and Letters of Intent to be submitted to Deputy Director for review. All narratives/letters of intent applications must be ready for delivery to the CD Steering Committee by Thursday, August 8, 2013.
- Monday, August 12 Policies and Procedures agenda packet to CD Secretary for August 20, 2013 City Council Meeting
- Thursday, August 15 5:30 p.m. Steering Committee meets to review proposed 39th Year Policies and Procedures in the CD Conference Room.
- Tuesday, August 20 City Council to adopt Policies and Procedures for 40th Year Planning Process
- Saturday, August 31 Publications of newspaper ad about Citywide Public Hearing and availability of Letter of Intent and application packets for CDBG, ESG and HOPWA funding requests
- Monday, September 2
- Monday, September 2 LABOR DAY HOLIDAY!**
- Tuesday, September 3 39th Year Purchase Requisition Setup Responsibilities:  
Public Services – All CDBG Public Services, ESG, HOPWA, Microenterprise & Coalition Planning projects; and Yvette/Yolie – All Administrative accounts.  
**Approvals on all requisitions begin on September 1st or after budget is uploaded by OMB into People Soft!**
- Tuesday, September 3 CD Secretaries send out and collect HUD Certification forms for staff that were 100% CDBG-funded during the semi-annual period from March 1 thru August 31.
- Tuesday, September 3 Implementation submits to the Engineering Department all new project accounting numbers (G7139CD----), 4-digit fund numbers and the Department ID #71150069. Also, informs Engineering to update their time sheets to reflect the new project and fund numbers.
- Tuesday, September 3 Release of Letter of Intent Packets to public service agencies, non-social application packets, citizen project requests forms and publicity about the Citywide Public Hearing
- Thursday, September 12 **Deadline (at 6:00 p.m.) for submission of Letters of Intent from CDBG Public Service, ESG and HOPWA Agencies to the Department of Community and Human Development.**
- Friday, September 13 YOM KIPPUR!**
- Friday, September 13 Publications of newspaper ad for Citywide Public Hearings regarding the 2014-2015 Annual Action Plan
- Monday, September 16
- Monday, September 16 6:00 p.m. – District #2 Public Hearing for the 2014-2015 Annual Action Plan – Location still to be determined**
- Tuesday, September 17 6:00 p.m. – District #4 Public Hearing for the 2014-2015 Annual Action Plan – Location still to be determined**
- Tuesday, September 17 Training workshops:  
9:00 a.m. to 11:00 a.m. - Non-Profit Public Facility applicants – CD Conference Room  
2:00 p.m. to 4:00 p.m. – Microenterprise Technical Assistance applicants – CD Conference Room
- Wednesday, September 18 10:00 a.m. to 12:00 p.m. – Training workshop for City Department Public Facility applicants – CD Conference Room
- Monday, September 23 Letter of Intent Notifications communicated to CD Public Service, ESG and HOPWA agencies.
- Monday, September 23 Work begins on the preparation of the 2012-2013 Consolidated Annual Performance & Evaluation Report (CAPER)! Staff assignments are made; all narratives and backup information must be submitted to Rudy Reyes by October 17, 2013; and all information in IDIS must be updated by October 17, 2013.

Tuesday, September 24	Training workshops: 2:00 p.m. to 3:00 p.m. – Volunteer Housing Rehabilitation applicants – CD Conference Room 3:00 p.m. to 4:00 p.m. – Fair Housing applicants – CD Conference Room
Thursday, September 26	Quarterly update on ongoing public facility projects submitted to the CD Steering Committee
Monday, September 30	Mandatory CDBG Public Services RFP Training at the Center Against Family Violence, 580 Giles: 9:00 a.m. to 12:00 p.m. - Training workshop for those new to the RFP or who desire more thorough training. 2:00 p.m. to 5:00 p.m. - Training workshop for those experienced in writing the RFP who desire minimal training (primarily questions and answers).
Tuesday, October 1	Semi Annual Labor Reports (from Rudy & Rhoda) are due for the period from April 1 to September 30!
Thursday, October 3	ESG Training Workshop – 9:00 a.m. to Noon, at the El Paso Center for Children Conference Room, 2200 N. Stevens St.
Thursday, October 3	2:00 p.m. to 4:00 p.m. – First Time Home Buyers Counseling and Education Application Workshop – CD Conference Room
Thursday, October 3	5:30 p.m. – At its first meeting in October in the CD Conference Room, the Steering Committee meets to elect a Chairperson and a Vice-Chairperson. The term of both Chair and Vice-Chair shall be for one year and be limited to no more than two (2) consecutive terms. Steering Committee also meets to determine committee assignments for the 40th Year planning process.
Monday, October 7	HOPWA Application Workshop – 2:00 p.m. to 4:00 p.m. – CD Conference Room
Monday, October 14	Implementation Section (Rudy) begins work on separate Section 3 Summary Reports (Form HUD-6002) for CDBG, HOME, HOPWA, ESG and NSP due to the Economic Opportunity Division, Office of Fair Housing and Equal Opportunity (FHEO) at the same time as the CAPER ( <a href="#">November 28, 2013</a> )
Tuesday, October 15	Supplementary training for the CDBG Public Services and ESG RFP at a non-profit agency location yet to be determined; attendance by RSVP only (will be canceled if no one RSVPs).
Thursday, October 17	<b>Deadline</b> for all 2011-2012 Consolidated Annual Performance & Evaluation Report (CAPER) information to be updated in IDIS and for narratives and backup information to be submitted
Tuesday, October 22	Make-up training workshop (if necessary) for applicants for Housing projects – 2:00 p.m. to 5:00 p.m. - CD Conference Room
<b>Thursday, October 24</b>	<b>Deadline at 6:00 p.m., for submission of Citizen, City Representatives' and Neighborhood Services requests to the Department of Community and Human Development</b>
Thursday, October 24	Draft of the 2012-2013 Consolidated Annual Performance & Evaluation Report (CAPER) is published in the El Paso Times and El Diario newspapers for citizen review and comments. Citizens have until <a href="#">November 11, 2013</a> to respond.
Monday, October 28	CD Planning Section reviews all Citizen, City Representatives' and Neighborhood Services requests for eligibility and submits all eligible requests to affected City Departments no later than <a href="#">November 7, 2013</a> .
<b>Monday, October 28</b>	<b><u>Deadline</u> (at 6:00 p.m.) for submission of CDBG Public Service, ESG and HOPWA 2014-2015 projects, to the Department of Community &amp; Human Development.</b>
Tuesday, October 29	9:00 a.m. to noon – Make-up training workshops (if necessary) for applicants for Public Facility projects - CD Conference Room
Thursday, November 7	<b>Deadline</b> for CD Planning Section to submit all eligible requests to affected City Departments. City Departments will have from 11/11/13 to 12/12/13 to develop an application packet from any Citizen, City Representative or Neighborhood Services request. Departments will be limited to submitting a total of 10 requests – either internal or external.
Thursday, November 7	Public Service Proposal Review Team training and handout of applications
Nov. 7 – Dec. 16	Public Service Proposal Review Teams read and score proposals.
Monday, November 11	CD Street & Drainage Review Team process (if needed) begins and wraps up by December 16, 2013.
Monday, November 11	<b>Deadline</b> for citizens to comment on the Draft 2012-2013 Consolidated Annual Performance & Evaluation Report (CAPER) that was published in the El Paso Times and El Diario newspapers on October 24, 2013
Wednesday, November 13	<b>Deadline</b> for 2012-2013 Consolidated Annual Performance & Evaluation Report (CAPER) to be provided to the City Manager for signature

Monday, November 25	Target date to Fed-Ex 2012-2013 Consolidated Annual Performance & Evaluation Report (CAPER) to HUD.
<b>November 28 &amp; 29</b>	<b>THANKSGIVING DAY HOLIDAYS!</b>
Thursday, November 28	Consolidated Annual Performance & Evaluation Report (CAPER) for the 2012-2013 consolidated program year due to HUD (90 days after end of 2013-2014 program year).
<b>Thursday, December 12</b>	<b>Deadline (at 6:00 p.m.) for submission of 40th Year City Department, Housing, Microenterprise Technical Assistance and Public Facility application packets. No extensions. Applications determined to be incomplete at this time will be disqualified from funding consideration.</b>
Monday, December 16	CD Planning Section forwards all Street & Drainage Review recommendations and all City Department application project scopes for cost estimation. All cost estimates are due back from Engineering by <u>February 6, 2014</u> .
December 16 – 19	CD Staff tallies scores of all Public Service Proposal Teams.
<b>Wednesday, December 25</b>	<b>CHRISTMAS DAY HOLIDAY!</b>
December 30 & 31	Public Service Proposal Team reviews Children & Youth, Job Training & Education and Incubator New Project proposals.
Tuesday, December 31	Quarterly update on ongoing public facility projects submitted to the CD Steering Committee.
<b><u>2014</u></b>	
<b>Wednesday, January 1</b>	<b>NEW YEAR'S DAY HOLIDAY!</b>
January 6 – 9	Public Service Proposal Team reviews Mental & Medical Health and Homeless, Emergency Shelter & Housing proposals.
January 13 – 16	Public Service Proposal Team reviews Seniors & Persons with Disabilities and Emergency Solutions Grant proposals.
<b>Monday, January 20</b>	<b>MARTIN LUTHER KING JR.'S BIRTHDAY HOLIDAY!</b>
January 21 & 22	Public Service Proposal Team reviews First-Time Homebuyer Counseling and HOPWA proposals.
<b>Thursday, January 23</b>	<b>Public Service Proposal Review Team budget recommendations submitted to CD Steering Committee</b>
Tuesday, January 28	5:30 p.m. – Appeals/Grievance Subcommittee of the CD Steering Committee meets (if necessary) to review any appeals/grievances resulting from the Public Service RFP process - CD Conference Room.
Tuesday, January 28	List of eligible and ineligible proposals distributed to City Council and the Steering Committee.
Thursday, January 30	2:45 p.m. – CD Staff review of Microenterprise Technical Assistance proposals in the CD Conference Room
Tuesday, February 4	5:30 p.m. - Steering Committee open date if needed – CD Conference Room.
Wednesday, February 5	2:00 p.m. – CD Staff review of Volunteer Housing Rehabilitation and Fair Housing proposals in the CD Conference Room
Thursday, February 6	Request administrative support budgets from CD Administration, Financial Services, Housing and Legal; and program income projections from Housing and Financial Services
Thursday, February 6	5:30 p.m. - Steering Committee review of (1) Non-competitive CD Public Service Parks Department proposals; (2) CD Public Service First Time Homebuyer Counseling; (3) CD Public Service Job Training and Education; and (4) HOPWA proposals in the CD Conference Room.
<b>Thursday, February 6</b>	<b>Deadline for Engineering Department to submit all City Department and street-related project cost estimates approved by the CD Street and Drainage Review Team</b>
Monday, February 10	11:00 a.m. – CD Staff review of Governmental Entity and Non-Profit Public Facility proposals in the CD Conference Room
Tuesday, February 11	5:30 p.m. - Steering Committee review of (1) Children & Youth Services; (2) Homeless, Emergency Shelter & Housing Services; (3) Mental and Medical Health Services; (4) Seniors and Persons with Disabilities Services; (5) Emergency Solutions Grant; and (6) Incubator New Project Set-Aside projects in the CD Conference Room.
Wednesday, February 12	<b>Steering Committee Bus Tour!</b> Bus starts loading at 8:30 a.m. and departs at 9:00 a.m. sharp! Lunch will be provided. Bus to arrive back at Pat O'Rourke Recreation Center by 4:00 p.m.

Thursday, February 13	5:30 p.m. – Steering Committee review of Fair Housing and Microenterprise Technical Assistance projects in the CD Conference Room.
Tuesday, February 18	10:00 a.m. – CD Staff review of Park proposals – CD Conference Room
Tuesday, February 18	5:30 p.m. - Steering Committee open date if needed – CD Conference Room
Wednesday, February 19	10:30 p.m. to 12:30 p.m. – CD Staff review of Street and Accessibility proposals in the CD Conference Room
Thursday, February 20	5:30 p.m. - Steering Committee review of Volunteer Housing Rehabilitation and Parks projects in the CD Conference Room
Tuesday, February 25	6:00 p.m. - Steering Committee review of Accessibility projects and Street-Related Improvement projects in City Council Chambers – City Hall.
Thursday, February 27	CD Secretaries send out and collect HUD Certification forms for staff that were 100% CDBG-funded during the semi-annual period from September 1 thru February 28.
Thursday, February 27	Administrative support budgets are due!
Monday, March 3	2014-2015 Annual Action Plan preparation begins! Assignments are made by Rudy Reyes. Deadline for all assignments is Thursday, <u>April 3, 2014</u> .
<b>Wednesday, March 5</b>	<b>ASH WEDNESDAY!</b>
Thursday, March 6	5:30 p.m. - Steering Committee review of the Downtown Projects in the CD Conference Room.
<b>March 10–14</b>	<b>SPRING BREAK!</b>
Thursday, March 20	5:30 p.m. - Steering Committee review of Administration Budgets for Community Development, Financial Services, Legal, Housing Rehabilitation funded with CD Revolving Loan Fund Income, HOME, Emergency Solutions Grant, HOPWA and El Paso Coalition for the Homeless Planning in the CD Conference Room
Tuesday, April 1	Semi Annual Labor Reports (from Rudy & Rhoda) are due for the period from October 1 to March 31!
Tuesday, April 1	Quarterly update on ongoing public facility projects submitted to the CD Steering Committee.
<b>Pending</b>	<b>NATIONAL COMMUNITY DEVELOPMENT WEEK!</b>
Tuesday, April 1	5:30 p.m. - Steering Committee and Staff budget deliberations in the CD Conference Room
Thursday, April 3	<b>Deadline</b> for 2013-2014 Annual Action Plan assignments to be submitted to Rudy Reyes
Monday, April 7	Budget recommendations from CD Steering Committee and staff submitted to City Council.
<b>April 14-18</b>	<b>HOLY WEEK!</b>
<b>Tuesday, May 6</b>	<b>At the regular City Council meeting at 300 N. Campbell, 1st Floor, City Council conducts a public hearing to adopt the 2014-2015 proposed budgets for CDBG, ESG, HOME and HOPWA as part of the Annual Action Plan Draft for publication in the El Paso Times.</b>
Thursday, May 8	<b>Deadline</b> to have 2014-2015 Annual Action Plan ready for public review and distribution to public libraries on Monday, <u>May 12, 2014</u> .
Sunday, May 11	Proposed 2014-2015 Annual Action Plan budgets (CDBG, ESG, HOME & HOPWA) published in the El Paso Times. Citizens have 30 days (until <u>June 12, 2014</u> ) to comment.
<b>Monday, May 26</b>	<b>MEMORIAL DAY HOLIDAY!</b>
<b>Thursday, June 12</b>	<b><u>Deadline</u> (at 6:00 p.m.) for written comments on the 2014-2015 Annual Action Plan</b>
<b>Tuesday, June 17</b>	<b>At the regular City Council meeting at 300 N. Campbell, 1st Floor, City Council conducts a public hearing to receive comments and adopt a Final 2014-2015 Annual Action Plan</b>
Wednesday, June 18	Planning Section prepares Project Eligibility Determination forms for all CDBG <u>non-social</u> service projects for review by Deputy Director & eventual submittal to Implementation, Housing & Neighborhood Services Sections for each project file.
Wednesday, June 18	Implementation Section submits service requests to Engineering for A/E Services for City public facilities after Council

approval of 39th Year Budget - requesting that Engineering hours (for A/E services) be reported per project and identified as such.

Monday, June 30

Quarterly update on ongoing public facility projects submitted to the CD Steering Committee.

Thursday, July 3

2014-2015 Annual Action Plan must be mailed out to HUD by this date.

Thursday, July 3

Planning Section makes Annual Plan application available to State (i.e. Rio Grande Council of Governments) for review to comply with EO 12372 process.

**Friday, July 4**

**FOURTH OF JULY HOLIDAY!**

**8/15/2013**



SERVICE

SOLUTIONS

SUCCESS

# 40<sup>th</sup> Year (2014-2015) CDBG Program

2014-2015 Emergency Solutions Grant (ESG)

2014-2015 Housing Opportunities For Persons with Aids (HOPWA)

## ***POLICIES & PROCEDURES***



SERVICE

SOLUTIONS

SUCCESS

# POLICIES & PROCEDURES

Designed to determine all major decisions and actions, and all activities take place within the boundaries set by them.

Ensure that a point of view held by the governing body is translated into steps that result in an outcome compatible with that view.



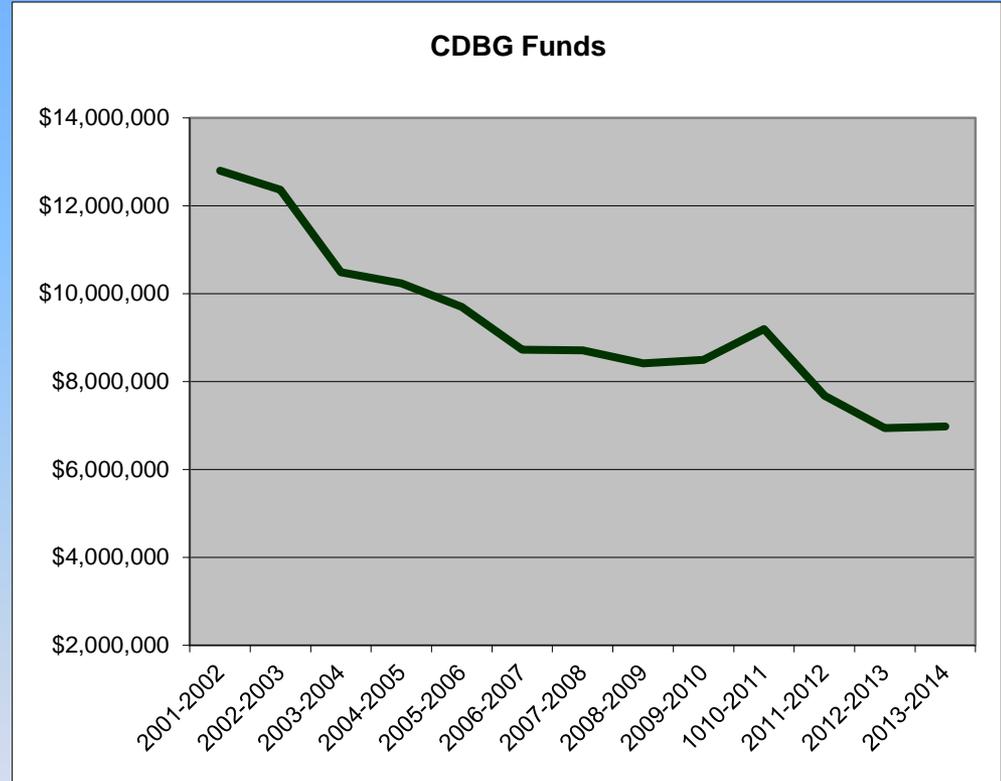
SERVICE

SOLUTIONS

SUCCESS

# FUNDING HISTORY

Year	CDBG Funds
2001-2002	\$12,795,000
2002-2003	\$12,360,000
2003-2004	\$10,483,000
2004-2005	\$10,236,000
2005-2006	\$9,699,358
2006-2007	\$8,726,983
2007-2008	\$8,709,436
2008-2009	\$8,410,415
2009-2010	\$8,495,074
2010-2011	\$9,192,253
2011-2012	\$7,675,813
2012-2013	\$6,939,925
2013-2014	\$6,978,352



Between 2000 and 2010 the total population of the City of El Paso increased from 563,662 to 649,121. An increase of more than 15%.





SERVICE

SOLUTIONS

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# Projected Funding

CDBG - \$6,900,000

ESG - \$ 500,000

HOPWA - \$ 340,000



# Targeting

40 <sup>th</sup> Year (2014-2015)	Districts #2 & #4
41 <sup>st</sup> Year (2015-2016)	Districts #3 & #5
42 <sup>nd</sup> Year (2016-2017)	Districts #6 & #7
43 <sup>rd</sup> Year (2017-2018)	Districts #1 & #8

- Districts will receive 90% of remaining CDBG Funds after amounts for Public Services, Administration & Planning, Fair Housing and Microenterprise Technical Assistance funding set-asides are taken. Estimated \$3.7 million. Remaining 10% will be used to fund eligible improvements in the Downtown area.*



# Public Service Activities

15% of Annual Grant, plus 15% of the amount of CDBG Revolving Loan Fund from previous year

15% of \$6,900,000 = \$1,035,000

15% of \$ 800,000 120,000

***\$1,155,000***



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# Public Service Fund Uses:

## ***Set-A-Sides:***

<b>City of El Paso Parks &amp; Recreation</b>	<b>(Non Competitive)</b>	<b>\$125,000</b>
<i>(Sun Country, Neighborhood Youth, After School, Disability Exercise)</i>		
<i>1 year with semi-automatic renewal</i>		
<b>First-Time Homebuyer Counseling</b>	<b>(Competitive)</b>	<b>\$ 30,000</b>
<i>1 year with semi-automatic renewal</i>		
<b>Job Training and Education</b>	<b>(Competitive)</b>	<b>\$ 30,000</b>
<i>semi-automatic renewal</i>		
<b>Incubator Projects</b>	<b>(Competitive)</b>	<b><u>\$ 60,000</u></b>
		<b>\$245,000</b>



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## Public Service – Service Categories **(\$910,000)**

Children and Youth Support and Development Services	30%	\$273,000
Medical and Mental Health Services	25%	\$227,500
Seniors and Persons with Disabilities Services	24%	\$218,400
Homeless Emergency Shelter and Housing Services	21%	<u>\$191,100</u>
		<b>\$910,000</b>



## Other Funding

**Microenterprise Technical Assistance (Competitive) Citywide      \$90,000**

- **Volunteer Housing Rehabilitation\***

Homes rehabilitated must be located in District #2 or #4

- **Non-Profit/Governmental Entity Public Facility**

Project must be located in District #2 or #4

- **City Department**

Project must be located in District #2 or #4

*\* If after 5 months it is determined there are insufficient applicants, and the provided recipient has made a documented good-faith effort to secure eligible applicants within the target areas, recipient will be allowed to serve eligible clients throughout the city.*



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# Citizen Request Forms

## COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM 40TH YEAR (2014-2015)

*The City of El Paso wants to know how we can help improve your neighborhood!*



### CITIZEN REQUEST FORM

#### CDBG FUNDS CAN BE USED FOR THE FOLLOWING TYPES OF PROJECTS:

NEIGHBORHOOD RECREATION AND SENIOR CENTERS  
PARKS AND OTHER PUBLIC FACILITIES  
STREET AND DRAINAGE IMPROVEMENTS

Projects **MUST** be located in District #2 or District #4

#### CDBG FUNDS CANNOT BE USED FOR THE FOLLOWING TYPES OF PROJECTS:

- Projects requiring the purchase of land, buildings, or equipment; or
- For maintenance (fixing) of streets, repairing pot holes, moving railroad tracks, cleaning streets, alleys or drainage canals (*please contact the Department Of Transportation at 621-6750*); or
- For traffic signs, traffic controls, speed bumps, etc. (*please contact the Department of Transportation at 621-6750*); or
- To report litter, trash accumulation, weeds, abandoned homes, violations on private property, etc. (*please contact the Environmental Services Compliance Division at 599-6290*).

Please contact the Department of Community and Human Development at 541-4155 for project eligibility. Contact the appropriate City department at 541-4000 for project feasibility. For example, if you are proposing a park improvement, contact the Parks and Recreation Department before you submit this Citizen Request to Community Development.

**DEADLINE FOR RECEIVING REQUESTS IS 6:00 P.M. THURSDAY, OCTOBER 24, 2013**

Contact Roxanne Varela at 541-4155 if you have any questions or need assistance in completing this form.

Continued on back



## PROGRAMA DE SUBVENCIONES DEL DEPARTAMENTO DE DESARROLLO COMUNITARIO Y HUMANO AÑO 40 (2014-2015)



### FORMA DE PETICIÓN CIUDADANA

La Ciudad de El Paso desea saber de que manera puede ayudarle a mejorar su vecindad!

#### LOS FONDOS CDBG PODRÁN SER UTILIZADOS PARA LOS SIGUIENTES TIPOS DE PROYECTOS:

CENTROS DE VECINDAD DE RECREACIÓN Y CENTROS PARA PERSONAS DE MAYOR EDAD; PARQUES Y OTRAS INSTALACIONES PÚBLICAS; MEJORAMIENTO DE CALLE Y DRENAJE

Los proyectos **DEBEN** estar localizados en Distrito 2 o Distrito 4

#### LOS FONDOS CDBG NO PODRÁN SER UTILIZADOS PARA LOS SIGUIENTES TIPOS DE PROYECTOS:

- Proyectos que requieran la adquisición de terrenos o propiedades o la compra de equipos; o
- El mantenimiento de calles (arreglar), obras de bacheo, reubicación de villas de ferrocarril, limpieza de calles y callejones o canales del drenaje (**para estos mejoramientos llame al Departamento de Transportación al 621-6750**); o
- Señales de tráfico, topes de velocidad, etc. (**para estos mejoramientos llame al Departamento de Transportación al 621- 6750**); o
- Para denunciar acumulación de basura, hierbas, casas abandonadas, infracciones en fincas particulares, etc. (**para estas quejas llame la División de Servicios Cumplimiento Ambientales al 599-6290**).

**Para determinar elegibilidad de su proyecto propuesta, o si tiene alguna pregunta, o si necesita ayuda para llenar esta solicitud, llame a Rodolfo Reyes o Kevin Pitts al teléfono 541-4643 en el Departamento de Desarrollo Comunitario y Humano**

**Además, póngase en contacto con el departamento de la Ciudad apropiado al 541-4000 para que le indiquen si tal proyecto es viable. Por ejemplo, si esta proponiendo un mejoramiento de un parque, hable con el Departamento de Parques y Recreación antes de submitir esta forma.**

**Favor de Asistir a la Audiencia Pública** para expresar su opinión respecto al mejoramiento o servicio que usted estime necesarios en su vecindad o en la comunidad.

**EL PLAZO PARA RECIBIR PETICIONES (ESTA APLICACIÓN) ES EL  
JUEVES, 24 DE OCTUBRE DE 2013 A LAS 6:00 P.M.**

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## **Emergency Solutions Grant Programs (ESG)**

- ESG Program mirrors the planning, review and scoring utilized for CBDG Public Service
- Applicants and required by regulations to provide 100% match from non-CD source
- Participation in El Paso Homeless Management Information System (HMIS) required

## **Housing Opportunities for Persons with Aids** **(HOPWA)**

- Responsible for serving the entire El Paso Metropolitan Statistical Area (El Paso County)
- Housing Information Services; Rental Assistance; Mortgage and Utility Payments to prevent homelessness; Supportive Services



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## Planning Schedule

**September 12, 2013 (at 6:00 p.m.)** - Final date that CDBG Public Service, Emergency Solutions Grant (ESG) and Housing Opportunities for Persons with AIDS (HOPWA) Letters of Intent may be submitted to the Department of Community and Human Development.

**October 24, 2013 (at 6:00 p.m.)** – Final date that citizen, City Representative and Neighborhood Services requests may be submitted to the Department of Community and Human Development.

**October 28, 2013 (at 6:00 p.m.)** – Final date that CDBG Public Service, ESG and HOPWA applications may be submitted to the Department of Community and Human Development.

**December 12, 2013 (at 6:00 p.m.)** – Final date that 40<sup>th</sup> Year (2014-2015) City Department, Fair Housing, Volunteer Housing Rehabilitation, Microenterprise Technical Assistance and Non-Profit/Governmental Entity Public Facility application packets may be submitted to the Department of Community and Human Development.



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# Comments or Questions?

